



# County of San Mateo

## Inter-Departmental Correspondence

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**Department:** COUNTY MANAGER

**File #:** 19-748

Board Meeting Date: 7/23/2019

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**Special Notice / Hearing:** None  
**Vote Required:** Majority

**To:** Honorable Board of Supervisors

**From:** Michael P. Callagy, County Manager

**Subject:** Community Corrections Partnership FY 2019-20 Competitive Grants

**RECOMMENDATION:**

Adopt a resolution authorizing:

- A) A third amendment to the agreement with Job Train, Inc. increasing the maximum agreement amount by \$185,000 for a new maximum agreement amount of \$620,000 for a term expiring June 30, 2020; and
- B) A third amendment to the agreement with Service League of San Mateo County increasing the maximum agreement amount by \$95,000 for a new maximum agreement amount of \$380,000, for a term expiring June 30, 2020; and
- C) A fourth amendment to the agreement with Success Through Education Program increasing the maximum agreement amount by \$150,068 for a new maximum agreement amount of \$458,968, for a term expiring June 30, 2020; and
- D) A second amendment to the agreement with Project READ increasing the maximum agreement amount by \$51,500 for a new maximum agreement amount of \$154,500, for a term expiring June 30, 2020.

**BACKGROUND:**

Since 2012, the County has allocated AB 109 funding for its Community Corrections Partnership (CCP) Competitive Grant Program. These grants are intended to fund community-based innovations, strengthen collaboration in program delivery, and fill identified gaps in services, all with the purpose of improving the successful re-entry of realigned offenders. Community-Based Organizations (CBO) were selected through two (2) Requests for Proposals issued by the County Manager's Office in 2013 and 2015. These grants have funded numerous services, including: supported transitional housing, supported employment, supported vocational training, wellness recovery services, the partial purchase of a transitional home with Service League, a feasibility study

for a County social impact bond, and educational services.

Job Train, Inc. (“JobTrain”), Service League of San Mateo (“Service League”), Success Through Education Program (STEP), and Project READ were recommended for funding in the Spring of 2015 by a multi-departmental review committee. The original agreements with JobTrain, the Service League, and STEP were each amended at various times to increase the agreement amounts and extend their contract terms through June 30, 2018. The original agreement with Project READ was for the term July 1, 2017 through June 30, 2018.

**DISCUSSION:**

In early 2017, under the direction of the County Manager’s Office’s Center for Continuous Process Improvement, County departments serving AB 109 and Unified Reentry clients underwent a LEAN/Six Sigma review. The purpose of the review was to assist staff in better assessing in-custody and out-of-custody programming between the Sheriff’s Office, the Human Services Agency, Probation Department, and the Health System for both AB 109 and Unified Reentry clients.

The review highlighted the need for a benefit-cost analysis of both in-custody and out-of-custody programming and services to make better determinations about how to invest the County’s limited public safety reimbursement funds. The County Manager’s Office issued a Request for Proposals (RFP) for consultant services to evaluate the implementation and effectiveness of current County interventions intended to reduce recidivism and increase positive community-based outcomes by realigned offenders and other offenders under probation supervision. The LEAN/Six Sigma review also underscored the need for departments to provide Unified Reentry clients, those classified at moderate or high risk of reoffending but not technically AB 109 offenders, with the same type and level of services provided to persons classified under AB 109. As a result of the RFP Process, the County entered into agreement with Research Triangle Institute International (RTI) to conduct the evaluation. The evaluation is nearly complete. Once the final evaluation report is released, departments will work with the County Manager’s Office to make redeterminations regarding AB 109 and Unified Reentry programming and service levels needed going forward. Until then, services to these populations will continue at the current levels through FY 2019-20, including the subject contracts through the County’s CCP Competitive Grant Program.

**JobTrain, Inc.**

JobTrain will continue to partner with Community Legal Services East Palo Alto (CLSEPA) to help ex-offenders obtain employment and avoid recidivism. Also working in collaboration with the Probation Department and JobTrain’s employer partners, JobTrain will provide ex-offenders with multiple career pathways based on their individual needs. Depending on the client’s job skill level and education, the client can enroll in full-time vocational training, enroll in GED preparation, work with a Job Developer to find and be placed in employment, and/or obtain free legal services from CLSEPA.

The overall strategy is to help ex-offenders obtain livable wage jobs and the skills that will help them reintegrate into the community, with the result that recidivism rates are reduced. A total of 90 clients will be served.

<b>Performance Measure</b>	<b>FY 2017-18 Actual</b>	<b>FY 2018-19 Estimated</b>	<b>FY 2019-20 Projected</b>
Number of individuals that will benefit from services provided by JobTrain	90	73	90

Number of individuals enrolled in a full time vocational training program	45	25	25
Percent of clients that successfully complete their training annually	70%	70%	70%
Number and percent of clients served that will be placed in jobs with an average starting wage of \$16 / hour	54 / 60%	48/66%	48/66%
Number of clients that benefit from free legal services	60	25	25

The Third Amendment will extend the term of the Agreement through June 30, 2020, with an increase in the Agreement amount of \$185,000 for a maximum not to exceed amount of \$620,000.

### Service League of San Mateo

In coordination with the Probation Department and Service Connect, which will provide referrals, Service League of San Mateo County will continue to provide transitional, temporary housing support and services to persons completing a probationary period under the direct supervision of the County's Probation Department (either as AB 109 supervisee and/or Unified Reentry) and inmates released from the County's jail (and referred by the in-custody case managers) who may also be actively receiving mental health and/or substance abuse services. Temporary transitional housing will be provided through Services League's five (5) available safe and supportive transitional homes. Service League will dedicate a total of six (6) beds for this population.

Performance Measure	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Estimated	FY 2019-20 Projected
Number of individuals that will benefit from services provided by the Service League of San Mateo County	12	12	12	12
Number of individuals receiving coordinated supportive services through Service Connect and the Service League of San Mateo County	12	12	12	12
Percent of clients employed while receiving services	60%	70%	60%	60%
Percent of clients that increase their income	65%	75%	65%	65%
Number and percent of clients services that are placed in permanent housing following a maximum six-month stay in the transitional home	6/50%	8/67%	6/50%	6/50%

The Third Amendment will extend the term of the Agreement through June 30, 2020, with an increase in the Agreement amount of \$95,000 for a maximum agreement amount of \$380,000.

**Success Through Education Program (STEP)**

The Success Through Education Program (STEP) will provide educational assessment, advising, seminars and internships to twenty (20) AB 109 and/or Unified Reentry supervisees. Specific services will include: education assessment and counseling in the area of literacy, development of an Advising Plan, match up with a mentor (STEP graduate) to provide ongoing support to reach Advising Plan goals, and internships for clients who have not secured employment at the end of their STEP experience.

<b>Performance Measure</b>	<b>FY 2017-18 Actual</b>	<b>FY 2018-19 Estimate</b>	<b>FY 2019-20 Goal</b>
Number and percent of clients that establish an educational/vocational Advising Plan	7/8 - 88%	54/60 - 90%	54/60 - 90%
Number and percent of clients that pursue their educational/vocational Advising Plan goals	7/8 - 88%	54/60 - 90%	54/60 - 90%
Percent of clients that do not recidivate within two (2) years from the start of their STEP experience	100%	70%	70%

The Agreement has previously been amended three times. The Fourth Amendment will extend the term of the Agreement through June 30, 2020, with an increase of \$150,068, for a maximum Agreement amount of \$458,968.

**Project READ**

Project READ, a volunteer-based program serving adults, children and families, will serve up to fifty (50) inmates participating in the Sheriff’s Office ASPIRE program (Access to Services and Programs to Inspire Reentry and Empowerment) at Maple Street Correctional Center. Working in direct collaboration with the Sheriff’s Office Program Services Bureau, Project READ will provide the following services: direct literacy intervention activities, teach the Peacemakers Alliance course focused on the development of critical literacy learning through peace education, conduct basic-level and one advanced-level Violence Prevention Retreat, provide ongoing assessment, evaluation and reporting of participant curriculum, and post-release education services, such as assistance with the college enrollment process and financial aid.

<b>Performance Measure</b>	<b>FY 2017-18 Actual</b>	<b>FY 2018-19 Estimated</b>	<b>FY 2019-20 Projected</b>
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Level of reading gain of participants in the six-month Peacemakers Alliance course	1.7 reading levels (1.7 years of school)	1.5	1.5
Percent of participants who complete the Peacemakers Alliance course and the Violence Prevention Retreats	90%	90%	90%

The Second Amendment will extend the term of the Agreement through June 30, 2020, with an increase of \$51,500, for a maximum Agreement amount of \$154,500

The Resolution and Amendments have been reviewed and approved by County Counsel as to form. The Resolution contains the County’s standard provisions allowing amendment of the County’s fiscal obligations by a maximum of \$25,000 per agreement.

Approval of this Resolution contributes to the Shared Vision 2025 of a Collaborative community by providing resources to assist the County’s AB 109 and Unified Reentry populations with the employment training, supportive transitional housing, and in-custody and out-of-custody educational services needed to make a successful reentry into the community.

**FISCAL IMPACT:**

The CCP Competitive Grant Program is fully funded with AB 109 funds from the State and has been included in the FY 2019-20 Recommended Budget. There is no Net County Cost.