



# San Mateo County Bill Analysis Form

Date Submitted: November 21, 2019

Submitted Department: County Manager's Office

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Reviewed and Approved by County Counsel

Yes  No

Reviewed and Approved by County Manager

Yes  No  N/A

## H.R. 763 Sponsor Rep. Theodore E. Deutch (FL-22) Energy Innovation and Carbon Tax Dividend Act of 2019

Version Date:

New Bill  Amended Bill  Gut & Amend

Introduced in the U.S. House of Representatives,  
January 24, 2019

Recommended Position

Sponsor  Support  
 Support if Amended  Oppose  
 Other & Describe—Supervisor Dave Pine is seeking support for this measure at your December 3, 2019 meeting.

### Summary

This bill—the Energy Innovation and Carbon Dividend Act (EICDA)—imposes a fee on energy producers at the point of extraction on the carbon content of fuels, including crude oil, natural gas, coal, or any other product derived from those fuels that will be used so as to emit greenhouse gases into the atmosphere.

### Background/Analysis

In the United States, emission standards (the legal requirements governing air pollutants released into the atmosphere) are managed nationally by the Environmental Protection Agency (EPA). State and local governments may apply for waivers to enact stricter regulations under current EPA rule making policies.

### Challenge

The overwhelming majority of scientists have concluded that climate change is an urgent problem. A majority of Americans have come to agree and are worried about the impact climate change will have on their livelihoods. Polls indicate that Americans are becoming more united in their support for action to curb carbon dioxide emissions that are the principal cause of climate change.

### Solution/Recommended Proposal

This bill would impose a fee on energy producers for each ton of greenhouse gas (GHG) emissions. The fee is structured as a gradually rising one on the carbon content of

fossil fuels, to be assessed at the first point of sale. The fee would start at \$15 per metric ton of CO2 equivalent emissions, and increase \$10 or \$15 per year, depending on future target emission levels. The stated purposes of the policy are to: 1) encourage market-driven innovation in clean energy technologies; 2) creation of efficient markets, encourage competition, and promote national interests; and 3) the creation of a healthier, more stable, more prosperous nation for future generations. The EICDA is expected to cover over 80 percent of gross national emissions and targets 90 percent emission reductions by 2050 compared to 2016 levels.

Revenues from the carbon fee would be deposited into a Carbon Dividend Trust Fund and used for administrative expenses and carbon dividend payments—a rebate payment to U.S. citizens and lawful residents. According to the measure, equal dividend shares would be allocated to every adult with a SSN or ITIN (individual taxpayer identification number) with half shares allocated for each child under 19 years of age. The EICDA includes an “advanced carbon dividend” that would be paid to individuals before the first collection of the tax to address concerns associated with limited liquidity for low-income households. The dividend would be administered by the Treasury Department, with costs over time not to exceed 2 percent of revenues for administration of the program. The carbon dividend would be included in taxpayers’ gross income for income tax purposes, but not included in means testing for Federal

assistance. Distribution of the carbon dividend, for tax filers, would occur automatically on a monthly basis either through a direct deposit or mailed check. Non-tax filers would need to complete a form indicating their number of dependent children and providing information on where to send payments. The government would not keep any of the money collected from the carbon fee and when the program has reached its goal of cutting U.S. greenhouse gas emissions 90 percent below the 2016 level, it would automatically end.

The policy includes protective measures for U.S. agriculture, businesses and the Armed Forces. For farmers, the bill would provide an exemption for diesel or gasoline used for agricultural purposes. Emissions from biological agricultural processes are not covered by this bill, as it applies only to fossil fuel emissions. The bill also includes a border carbon adjustment, which would apply to carbon-intensive trade-exposed imports from countries that do not price carbon similarly and is intended to serve as a disincentive for U.S. companies to move production to countries with more lax pollution standards. U.S. manufacturers exporting goods would receive a refund under this policy as a protective measure. The proposal would provide a refund of carbon fee costs in covered fuels used by the military, including gasoline, diesel, or other fuels used for ships, planes, and ground transport, plus coal, oil, or natural gas used to generate electricity on military bases and in field operations. Finally, the measure would allow for rebates for qualified facilities that capture and sequester carbon dioxide.

The EICDA would temporarily suspend the EPA's authority to regulate emissions from stationary sources of carbon dioxide (CO<sub>2</sub>) that are also covered by the carbon fee. Regulatory authority over mobile emissions sources and emissions not covered by the carbon fee would remain unchanged. If emission goals are not met after 10 years, regulatory authority would be restored to accompany the increasing carbon fee, and the federal government would be required to put regulations in place to achieve the targets described in the bill, which set a path to 90 percent emissions reductions by 2050 compared to 2016 levels.

## Departments Impacted & Why

All County departments are expected to be impacted by this

proposed policy due to the operation of facilities, vehicles, solid waste disposal, and supply purchases in the delivery of Countywide services. This includes services for the unincorporated area, which consists of roads and utility system maintenance, planning and building, police and fire services, and access to the County library system.

On October 16, 2007, the County adopted Resolution No 069053, which supported the U.S. Cool Counties Climate Stabilization Declaration. As part of this declaration, the County committed to three major goals: 1) creation of an inventory of operational County government GHG emissions and implementation of policies to target the reduction of these emissions; 2) reduction of County GHG emissions to 80 percent below current levels by 2050, with flat emissions by 2010; and 3) urging Congress and the Administration to take action toward reducing GHG emissions.

In 2012, your Board adopted the County's Government Operations Climate Action Plan, which focuses on the County's facilities and operations. This plan outlines GHG reduction measures to implement in the areas of energy, transportation, and solid waste in order to meet the County's goal of a 15 percent reduction in GHG emissions by the year 2020. Since its adoption, examples of steps the County has taken include:

- Implementation of a Green Building Policy and upgrading County buildings with 100% renewable electricity including 13 electric EV charging stations, 4 solar installations, and diversion of 75% of waste.
- Increased the motorpool fleet vehicle economy to 34 MPG and purchased 2 EV vehicles.
- Increased incentives for single-use commuting resulting in a 320% increase in teleworking.

In Spring 2020, the County's Office of Sustainability plans to ask your Board to approve a new government operations climate action plan with one of the most aggressive emissions reduction targets in the state: 50% reduction by 2030 and to reach carbon neutrality by 2045. Key pilot programs that are now being tested include:

- Replacement of County Parks diesel engine trucks with 6 electric bikes.
- Replacement of one Sheriff patrol vehicle with first hybrid police patrol car and replace a community-

based Sheriff's car with a plug-in hybrid vehicle.

In 2013, your Board approved the Community Climate Action Plan that includes a GHG inventory of all emissions that resulted from the unincorporated areas and a list of various proposed measures to reduce these emissions. Since its adoption, the County has:

- Launched Peninsula Clean Energy.
- Integrated transit-oriented design and multi-use planning into planning documents.

The Office of Sustainability is currently working with the Planning and Building Department to update this plan. In 2020, staff will go to the Board with a final Community Action Plan with similarly aggressive emissions reduction targets: 50% reduction by 2020 and reaching carbon neutrality by 2045.

In July 2017, the County filed a lawsuit in the Superior Court for the County of San Mateo to hold fossil-fuel companies responsible for damages caused by the fossil-fuel products those companies knowingly extracted, manufactured, and marketed. The case is currently pending on appeal in the U.S. Court of Appeals for the Ninth Circuit District on federal removal issues.

On October 31, 2017, your Board adopted Resolution No. 075519 urging the U.S. Congress to enact a revenue-neutral tax on carbon-based fossil fuels. The request closely aligns with elements of H.R. 763, except for the suspension of enforcement portions of Title II of the Clean Air Act.

## Fiscal Impact

The potential fiscal impact to the County and its departments as a result of the adoption of the EICDA is difficult to quantify at this time. Moreover, there is currently no published analysis that examines the potential impacts of the carbon tax-and-dividend policies on local government finances nor the attendant impacts to local government tax revenues due to shifts in economic activity across the economy.

National-level analyses are available, however, and according to a 2014 study by Regional Economic Models, Inc., the EICDA is projected to generate 2.1 million additional jobs in the first 10 years, specifically in health care, retail and

other service industries due to anticipated increases in consumer spending from receipt of carbon dividends.

According to the Citizens' Climate Lobby, a non-profit, non-partisan, grassroots advocacy organization focused on national policies to address climate change, energy costs are anticipated to increase for persons continuing to consume fossil fuel energy sources. Thus, for each \$10 per metric ton the carbon fee would add about 11¢ to a gallon of gasoline, about 6¢ to a therm of natural gas, and 0.9¢ to a kilowatt-hour of coal-generated electricity. Furthermore, estimates are that energy costs would increase in price depending on carbon footprint, ranging from 0.2 percent for a TV to 1.1 percent for an airplane ticket (for each \$10/metric ton increase). Nevertheless, under the EICDA, it is expected that most people would receive more in carbon dividends than they would pay in increased costs for fuel or other products.

## Support

The bill is currently supported by 72 Democrats, including Reps. Jackie Speier and Anna Eshoo, and one (1) Republican.

Because the U.S. does not have greenhouse gas regulations in effect that can achieve the reduction in emissions needed to address the climate crisis, supporters of the bill believe that putting a price on pollution will lead to a more rapid lowering of carbon emissions than under existing and pending Environmental Protection Agency regulations.

In October 2019, Columbia University's School of International and Public Affairs Center on Global Energy Policy and the Rhodium Group released a report assessing the potential impacts of the EICDA and found that:

- Implementation of the EICDA as a stand-alone policy would lead to GHG emission reductions of 32-33 percent by 2025 and 36-38 percent by 2030 as compared to 2005 levels—exceeding both targets set in the EICDA proposal through 2030 and U.S. commitments to the Paris Agreement over this period.
- A sharp decline in power plant air pollution, projected at more than 95 percent for sulfur dioxide and mercury emissions and 75 percent from oxides of nitrogen by 2030 relative to current rates.

- A shift from carbon-intensive energy sources to low- and zero-carbon energy sources, and near elimination of coal from the power sector by 2030, with solar wind, nuclear, and natural gas with carbon capture and storage all providing significantly larger generation shares compared to current levels.
- An increase in the price of carbon-emitting fuels, estimated at \$200-\$210 in 2020 and \$1,160-\$1,170 in 2030 per capita compared to current policy scenarios, though within the range of recent historical variation.
- Carbon dividend payments would cushion increased energy price impacts as revenues of \$72-\$75 billion in 2020 and \$403-\$422 billion in 2030 are anticipated from the carbon fee, which would translate into an annual dividend for eligible adults of \$250-\$260 in 2020 and \$1,410-\$1,470 in 2030, with half of those amounts also being paid to eligible children.
- A 10 percent decline in net federal government revenues of the annual carbon tax revenue in the early years of the policy. This estimate considers government revenue gains from taxing emissions and dividend, dividend payouts, and government revenue losses from reduced income and payroll taxes from those who pay the carbon tax. However, the complete fiscal effects of this policy to the federal government revenue are unknown specifically those attributable to economic activity across the economy.

## Opposition

On January 25, 2019, the Center for Biological Diversity issued a press release opposing the measure. The group's opposition is centered on the measure's suspension of the EPA's authority to establish binding Clean Air Act standards or regulations for a period of at least 10 years. According to the group, the Clean Air Act and its suite of protective measures is working, thus discarding it in favor of a low carbon fee by itself would not work to address climate change. The group is also opposed to efforts that would provide legal immunity to fossil fuel companies though H.R. 763 does not currently include such an amendment.

## Status

1/25/19—Referred to the House Subcommittee on Energy

116TH CONGRESS  
1ST SESSION

# H. R. 763

To create a Carbon Dividend Trust Fund for the American people in order to encourage market-driven innovation of clean energy technologies and market efficiencies which will reduce harmful pollution and leave a healthier, more stable, and more prosperous nation for future generations.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 24, 2019

Mr. DEUTCH (for himself, Mr. LIPINSKI, Mr. CRIST, Mr. PETERS, Ms. ESHOO, Ms. JUDY CHU of California, and Mr. ROONEY of Florida) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Energy and Commerce, and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To create a Carbon Dividend Trust Fund for the American people in order to encourage market-driven innovation of clean energy technologies and market efficiencies which will reduce harmful pollution and leave a healthier, more stable, and more prosperous nation for future generations.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Energy Innovation and  
3 Carbon Dividend Act of 2019”.

4 **SEC. 2. FINDINGS.**

5 The Congress finds that—

6 (1) efficient markets strengthen our economy  
7 and benefit our Nation by encouraging competition,  
8 innovation, and technological progress;

9 (2) efficient markets should reflect all costs of  
10 goods to ensure that they advance America’s pros-  
11 perity and national interests;

12 (3) emissions of carbon pollution and other  
13 harmful pollutants into our Nation’s air impose sub-  
14 stantial costs on all Americans and on future gen-  
15 erations; and

16 (4) creation of a Carbon Dividend Trust Fund,  
17 to be distributed to the American people, will make  
18 markets more efficient, create jobs, and stimulate  
19 competition, innovation, and technological progress  
20 that benefit all Americans and future generations.

21 **SEC. 3. CARBON DIVIDENDS AND CARBON FEE.**

22 (a) IN GENERAL.—The Internal Revenue Code of  
23 1986 is amended by adding at the end the following new  
24 subtitle:

1 **“Subtitle L—CARBON DIVIDENDS**  
 2 **AND CARBON FEE**

“CHAPTER 101. CARBON FEES.

“CHAPTER 102. CARBON BORDER FEE ADJUSTMENT.

3 **“CHAPTER 101—CARBON FEES**

“Sec. 9901. Definitions.

“Sec. 9902. Carbon fee.

“Sec. 9903. Emissions reduction schedule.

“Sec. 9904. Fee on fluorinated greenhouse gases.

“Sec. 9905. Decommissioning of Carbon Administration.

“Sec. 9906. Carbon Capture and Sequestration.

“Sec. 9907. Administrative authority.

4 **“SEC. 9901. DEFINITIONS.**

5 “For purposes of this subtitle:

6 “(a) ADMINISTRATOR.—The term ‘Administrator’  
 7 means the Administrator of the Environmental Protection  
 8 Agency.

9 “(b) CARBON DIOXIDE EQUIVALENT OR CO<sub>2</sub>-E.—  
 10 The term ‘carbon dioxide equivalent’ or ‘CO<sub>2</sub>-e’ means the  
 11 number of metric tons of carbon dioxide emissions with  
 12 the same global warming potential as one metric ton of  
 13 another greenhouse gas.

14 “(c) CARBON-INTENSIVE PRODUCT.—The term ‘car-  
 15 bon-intensive product’ means, as identified by the Sec-  
 16 retary by rule—

17 “(1) any manufactured or agricultural product  
 18 which the Secretary in consultation with the Admin-  
 19 istrator determines is emissions-intensive and trade-

1 exposed, except that no covered fuel is a carbon-in-  
2 tensive product, and

3 “(2) until such time that the Secretary promul-  
4 gates rules identifying carbon-intensive products, the  
5 following shall be considered carbon-intensive prod-  
6 ucts: iron, steel, steel mill products (including pipe  
7 and tube), aluminum, cement, glass (including flat,  
8 container, and specialty glass and fiberglass), pulp,  
9 paper, chemicals, or industrial ceramics.

10 “(d) CARBON LEAKAGE.—The term ‘carbon leakage’  
11 means an increase of global greenhouse gas emissions  
12 which are substantially due to the relocation of greenhouse  
13 gas sources from the United States to jurisdictions which  
14 lack comparable controls upon greenhouse gas emissions.

15 “(e) COST OF CARBON OR CARBON COSTS.—The  
16 term ‘cost of carbon’ or ‘carbon costs’ means a national  
17 or sub-national government policy which explicitly places  
18 a price on greenhouse gas pollution and shall be limited  
19 to either a tax on greenhouse gases or a system of cap-  
20 and-trade. The cost of carbon is expressed as the price  
21 per metric ton of CO<sub>2</sub>-e.

22 “(f) COVERED ENTITY.—The term ‘covered entity’  
23 means—

24 “(1) in the case of crude oil—

1           “(A) a refinery operating in the United  
2 States, and

3           “(B) any importer of any petroleum or pe-  
4 troleum product into the United States,

5           “(2) in the case of coal—

6           “(A) any coal mining operation in the  
7 United States, and

8           “(B) any importer of coal into the United  
9 States,

10          “(3) in the case of natural gas—

11          “(A) any entity entering pipeline quality  
12 natural gas into the natural gas transmission  
13 system, and

14          “(B) any importer of natural gas into the  
15 United States,

16          “(4) in the case of fluorinated gases any entity  
17 required to report the emission of a fluorinated gas  
18 under part 98 of title 40, Code of Federal Regula-  
19 tions, and

20          “(5) any entity or class of entities which, as de-  
21 termined by the Secretary, is transporting, selling,  
22 or otherwise using a covered fuel in a manner which  
23 emits a greenhouse gas to the atmosphere and which  
24 has not been covered by the carbon fee, the

1 fluorinated greenhouse gas fee, or the carbon border  
2 fee adjustment.

3 “(g) COVERED FUEL.—The term ‘covered fuel’  
4 means crude oil, natural gas, coal, or any other product  
5 derived from crude oil, natural gas, or coal which shall  
6 be used so as to emit greenhouse gases to the atmosphere.

7 “(h) CRUDE OIL.—The term ‘crude oil’ means  
8 unrefined petroleum.

9 “(i) EXPORT.—The term ‘export’ means to transport  
10 a product from within the jurisdiction of the United States  
11 to persons outside the United States.

12 “(j) FLUORINATED GREENHOUSE GAS.—The term  
13 ‘fluorinated greenhouse gas’ means sulfur hexafluoride  
14 ( $\text{SF}_6$ ), nitrogen trifluoride ( $\text{NF}_3$ ), and any fluorocarbon  
15 except for controlled substances as defined in subpart A  
16 of part 82 of title 40, Code of Federal Regulation, and  
17 substances with vapor pressures of less than 1 mm of Hg  
18 absolute at 25 degrees. With these exceptions, ‘fluorinated  
19 greenhouse gas’ includes but is not limited to any  
20 hydrofluorocarbon, any perfluorocarbon, any fully  
21 fluorinated linear, branched or cyclic alkane, ether, ter-  
22 tiary amine or aminoether, any perfluoropolyether, and  
23 any hydrofluoropolyether.

1           “(k) FOSSIL FUEL.—The term ‘fossil fuel’ means  
2 coal, coal products, petroleum, petroleum products, or nat-  
3 ural gas.

4           “(l) FULL FUEL CYCLE GREENHOUSE GAS EMIS-  
5 SIONS.—The term ‘full fuel cycle greenhouse gas emis-  
6 sions’ means the greenhouse gas content of a covered fuel  
7 plus that covered fuel’s upstream greenhouse gas emis-  
8 sions.

9           “(m) GLOBAL WARMING POTENTIAL.—The term  
10 ‘global warming potential’ means the ratio of the time-  
11 integrated radiative forcing from the instantaneous release  
12 of one kilogram of a trace substance relative to that of  
13 one kilogram of carbon dioxide.

14           “(n) GREENHOUSE GAS.—The term ‘greenhouse gas’  
15 means carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), nitrous  
16 oxide (N<sub>2</sub>O), sulfur hexafluoride (SF<sub>6</sub>),  
17 hydrofluorocarbons (HFCs), perfluorocarbon (PFCs), and  
18 other gases as defined by rule of the Administrator.

19           “(o) GREENHOUSE GAS CONTENT.—The term  
20 ‘greenhouse gas content’ means the amount of greenhouse  
21 gases, expressed in metric tons of CO<sub>2</sub>-e, which would be  
22 emitted to the atmosphere by the use of a covered fuel  
23 and shall include, nonexclusively, emissions of carbon diox-  
24 ide (CO<sub>2</sub>), nitrous oxide (N<sub>2</sub>O), methane (CH<sub>4</sub>), and other

1 greenhouse gases as identified by rule of the Adminis-  
2 trator.

3 “(p) GREENHOUSE GAS EFFECT.—The term ‘green-  
4 house gas effect’ means the adverse effects of greenhouse  
5 gases on health or welfare caused by the greenhouse gas’s  
6 heat-trapping potential or its effect on ocean acidification.

7 “(q) IMPORT.—Irrespective of any other definition in  
8 law or treaty, the term ‘import’ means to land on, bring  
9 into, or introduce into any place subject to the jurisdiction  
10 of the United States.

11 “(r) PETROLEUM.—The term ‘petroleum’ means oil  
12 removed from the earth or the oil derived from tar sands  
13 or shale.

14 “(s) PRODUCTION GREENHOUSE GAS EMISSIONS.—  
15 The term ‘production greenhouse gas emissions’ means  
16 the quantity of greenhouse gases, expressed in metric tons  
17 of CO<sub>2</sub>-e, emitted to the atmosphere resulting from, non-  
18 exclusively, the production, manufacture, assembly, trans-  
19 portation, or financing of a product.

20 “(t) UPSTREAM GREENHOUSE GAS EMISSIONS.—  
21 The term ‘upstream greenhouse gas emissions’ means the  
22 quantity of greenhouse gases, expressed in metric tons of  
23 CO<sub>2</sub>-e, emitted to the atmosphere resulting from, non-  
24 exclusively, the extraction, processing, transportation, fi-  
25 nancing, or other preparation of a covered fuel for use.

1 **“SEC. 9902. CARBON FEE.**

2 “(a) CARBON FEE.—There is hereby imposed a car-  
3 bon fee on any covered entity’s emitting use, or sale or  
4 transfer for an emitting use, of any covered fuel.

5 “(b) AMOUNT OF THE CARBON FEE.—The carbon  
6 fee imposed by this section is an amount equal to—

7 “(1) the greenhouse gas content of the covered  
8 fuel, multiplied by

9 “(2) the carbon fee rate.

10 “(c) CARBON FEE RATE.—For purposes of this sec-  
11 tion—

12 “(1) IN GENERAL.—The carbon fee rate, with  
13 respect to any use, sale, or transfer during a cal-  
14 endar year, shall be—

15 “(A) in the case of calendar year 2019,  
16 \$15, and

17 “(B) except as provided in paragraph (2),  
18 in the case of any calendar year thereafter—

19 “(i) the carbon fee rate in effect  
20 under this subsection for the preceding cal-  
21 endar year, plus

22 “(ii) \$10.

23 “(2) EXCEPTIONS.—

24 “(A) INCREASED CARBON FEE RATE  
25 AFTER MISSED ANNUAL EMISSIONS REDUCTION  
26 TARGET.—In the case of any year immediately

1 following a year for which the Secretary deter-  
2 mines under 9903(b) that the actual emissions  
3 of greenhouse gases from covered fuels exceeded  
4 the emissions reduction target for the previous  
5 year, paragraph (1)(B)(ii) shall be applied by  
6 substituting ‘\$15’ for the dollar amount other-  
7 wise in effect for the calendar year under such  
8 paragraph.

9 “(B) CESSATION OF CARBON FEE RATE IN-  
10 CREASE AFTER CERTAIN EMISSION REDUCTIONS  
11 ACHIEVED.—In the case of any year imme-  
12 diately following a year for which the Secretary  
13 determines under 9903(b) that actual emissions  
14 of greenhouse gases from covered fuels is not  
15 more than 10 percent of the greenhouse gas  
16 emissions from covered fuels during the year  
17 2016, paragraph (1)(B)(ii) shall be applied by  
18 substituting ‘\$0’ for the dollar amount other-  
19 wise in effect for the calendar year under such  
20 paragraph.

21 “(3) INFLATION ADJUSTMENT.—In the case of  
22 any calendar year after 2019, each of the dollar  
23 amounts in paragraphs (1)(A), (1)(B)(ii), and  
24 (2)(A) shall be increased by an amount equal to—

25 “(A) such dollar amount, multiplied by

1           “(B) the cost-of-living adjustment deter-  
2           mined under section 1(f)(3) for the calendar  
3           year, determined by substituting ‘calendar year  
4           2018’ for ‘calendar year 2016’ in subparagraph  
5           (A)(ii) thereof.

6           “(d) EXEMPTION AND REFUND.—The Secretary  
7           shall prescribe such rules as are necessary to ensure the  
8           fee imposed by this section is not imposed with respect  
9           to any nonemitting use, or any sale or transfer for a non-  
10          emitting use, including rules providing for the refund of  
11          any carbon fee paid under this section with respect to any  
12          such use, sale, or transfer.

13          “(e) EXEMPTIONS.—

14                 “(1) AGRICULTURE.—

15                         “(A) FUEL.—If any covered fuel or its de-  
16                         rivative is used on a farm for a farming pur-  
17                         pose, the Secretary shall pay (without interest)  
18                         to the ultimate purchaser of such covered fuel  
19                         or its derivative, the total amount of carbon  
20                         fees previously paid upon that covered fuel or  
21                         its derivative, as specified by rule of the Sec-  
22                         retary.

23                         “(B) FARM, FARMING USE, AND FARMING  
24                         PURPOSE.—The terms ‘farm’, ‘farming use’,  
25                         and ‘farming purpose’ shall have the respective

1 meanings given such terms under section  
2 6420(c).

3 “(C) OTHER GREENHOUSE GASES EMIS-  
4 SIONS FROM AGRICULTURE.—The carbon fee  
5 shall not be levied upon non-fossil fuel green-  
6 house gas emissions which occur on a farm.

7 “(2) ARMED FORCES OF THE UNITED  
8 STATES.—If any covered fuel or its derivative is  
9 used by the Armed Forces of the United States as  
10 supplies for vessels of war, vehicles, or electrical  
11 power generation equipment, the Secretary shall pay  
12 (without interest) to the ultimate purchaser of such  
13 covered fuel or its derivative, the total amount of  
14 carbon fees previously paid upon that covered fuel or  
15 its derivative, as specified by rule of the Secretary.

16 **“SEC. 9903. EMISSIONS REDUCTION SCHEDULE.**

17 “(a) IN GENERAL.—An emissions reduction schedule  
18 for greenhouse gas emissions from covered fuels is hereby  
19 established, as follows:

20 “(1) REFERENCE YEAR.—The greenhouse gas  
21 emissions from covered fuels during the year 2016  
22 shall be the reference amount of emissions and shall  
23 be determined from the ‘Inventory of U.S. Green-  
24 house Gas Emissions and Sinks: 1990–2016’ pub-

1 lished by the Environmental Protection Agency in  
2 April of 2018.

3 “(2) EMISSIONS REDUCTION TARGET.—The  
4 first emission reduction target shall be for the year  
5 2022. The emission target for each year thereafter  
6 shall be the previous year’s target emissions minus  
7 a percentage of emissions during the reference year  
8 determined in accordance with the following table:

<b>“Year</b>	<b>Emissions Reduction Target</b>
2016	Reference year
2020 to 2024	No emissions reduction target
2025 to 2034	5 percent of 2016 emissions per year
2035 to 2050	2.5 percent of 2016 emissions per year

9 “(b) ADMINISTRATIVE DETERMINATION.—Not later  
10 than 60 days after the beginning of each calendar year  
11 beginning after the enactment of this section, the Sec-  
12 retary, in consultation with the Administrator, shall deter-  
13 mine whether actual emissions of greenhouse gases from  
14 covered fuels exceeded the emissions reduction target for  
15 the preceding calendar year. The Secretary shall make  
16 such determination using the same greenhouse gas ac-  
17 counting method as was used to determine the greenhouse  
18 gas emissions in the ‘Inventory of U.S. Greenhouse Gas  
19 Emissions and Sinks: 1990–2016’ published by the Envi-  
20 ronmental Protection Agency in April of 2018.

1 **“SEC. 9904. FEE ON FLUORINATED GREENHOUSE GASES.**

2 “(a) **FLUORINATED GAS FEE.**—A fee is hereby im-  
3 posed upon any fluorinated greenhouse gas which is re-  
4 quired to be reported under part 98 of title 40, Code of  
5 Federal Regulations.

6 “(b) **AMOUNT.**—The fee to be paid by the covered  
7 entity required to so report shall be an amount equal to—

8 “(1) the total amount, in metric tons of CO<sub>2</sub>-  
9 e, of emitted fluorinated greenhouse gases (or, in the  
10 case of a supplier, emissions that would result deter-  
11 mined under the rules of such part), multiplied by

12 “(2) an amount equal to 10 percent of the car-  
13 bon fee rate in effect under section 9902(d)(1) for  
14 the calendar year of such emission.

15 **“SEC. 9905. DECOMMISSIONING OF CARBON FEE.**

16 “(a) **IN GENERAL.**—At such time that—

17 “(1) the Secretary determines under 9903(b)  
18 that actual emissions of greenhouse gases from cov-  
19 ered fuels is not more than 10 percent of the green-  
20 house gas emissions from covered fuels during the  
21 year 2016, and

22 “(2) the monthly carbon dividend payable to an  
23 adult eligible individual has been less than \$20 for  
24 3 consecutive years,

25 the Secretary shall decommission in an orderly manner all  
26 bureaus and programs associated with administering the

1 carbon fee, the carbon border fee adjustment, and the Car-  
2 bon Dividend Trust Fund.

3 “(b) INFLATION ADJUSTMENT.—In the case of any  
4 calendar year after 2020, the \$20 amount under sub-  
5 section (a)(2) shall be increased by an amount equal to—

6 “(1) such dollar amount, multiplied by

7 “(2) cost-of-living adjustment determined under  
8 section 1(f)(3) for the calendar year, determined by  
9 substituting ‘calendar year 2017’ for ‘calendar year  
10 2016’ in subparagraph (A)(ii) thereof.

11 **“SEC. 9906. CARBON CAPTURE AND SEQUESTRATION.**

12 “(a) IN GENERAL.—The Secretary, in consultation  
13 with the Administrator and the Secretary of Energy, shall  
14 prescribe regulations for making payments as provided in  
15 subsection (b) to qualified facilities which capture and se-  
16 quester qualified carbon dioxide.

17 “(b) PAYMENT AMOUNTS.—

18 “(1) IN GENERAL.—The Secretary shall make  
19 payments to a qualified facility in the same manner  
20 as if such payment was a refund of an overpayment  
21 of the carbon fee imposed by section 9902, in cases  
22 in which such qualified facility—

23 “(A) uses any covered fuel—

24 “(i) with respect to which the carbon  
25 fee has been paid, and

1                   “(ii) which results in the emission of  
2                   qualified carbon dioxide,

3                   “(B) captures such emitted qualified car-  
4                   bon dioxide, and

5                   “(C)(i) sequesters such qualified carbon di-  
6                   oxide in a manner which is safe, permanent,  
7                   and in compliance with any applicable local,  
8                   State, and Federal laws, or

9                   “(ii) utilizes such qualified carbon dioxide  
10                  in a manner provided in paragraph (3)(C).

11                  “(2) AMOUNT OF REFUND.—The payment de-  
12                  termined under this section shall be an amount  
13                  equal to the lesser of—

14                  “(A)(i) the adjusted metric tons of quali-  
15                  fied carbon dioxide captured and sequestered or  
16                  utilized, multiplied by

17                  “(ii) the carbon fee rate during the year in  
18                  which the carbon fee was imposed by section  
19                  9902 upon the covered fuel to which such car-  
20                  bon dioxide relates, or

21                  “(B) the amount of the carbon fee imposed  
22                  by section 9902 with respect to such covered  
23                  fuel.

24                  “(3) DEFINITIONS AND SPECIAL RULES.—For  
25                  purposes of this section—

1           “(A) QUALIFIED CARBON DIOXIDE; QUALI-  
2           FIED FACILITY.—

3           “(i) QUALIFIED CARBON DIOXIDE.—

4           The term ‘qualified carbon dioxide’ has the  
5           same meaning given such term under sec-  
6           tion 45Q(b).

7           “(ii) QUALIFIED FACILITY.—The term  
8           ‘qualified facility’ means any industrial fa-  
9           cility at which carbon capture equipment is  
10          placed in service.

11          “(B) ADJUSTED TOTAL METRIC TONS.—

12          The adjusted total metric tons of qualified car-  
13          bon dioxide captured and sequestered or utilized  
14          shall be the total metric tons of qualified carbon  
15          dioxide captured and sequestered or utilized, re-  
16          duced by the amount of any carbon dioxide like-  
17          ly to escape and be emitted into the atmosphere  
18          due to imperfect storage technology or other-  
19          wise, as determined by the Secretary in con-  
20          sultation with the Administrator.

21          “(C) UTILIZATION.—The Secretary, in  
22          consultation with the Administrator, shall es-  
23          tablish regulations providing for the methods  
24          and processes by which qualified carbon dioxide  
25          may be utilized so as to remove that qualified

1           dioxide safely and permanently from the atmos-  
2           phere. Utilization may include the production of  
3           substances such as but not limited to plastics  
4           and chemicals. Such regulations shall minimize  
5           the escape or further emission of the qualified  
6           carbon dioxide into the atmosphere.

7           “(D) SEQUESTRATION.—Not later 540  
8           days after the date of the enactment of this sec-  
9           tion, the Secretary, in consultation with the Ad-  
10          ministrator, shall prescribe regulations identi-  
11          fying the conditions under which carbon dioxide  
12          may be safely and permanently sequestered.

13          “(4) COORDINATION WITH CREDIT FOR CARBON  
14          DIOXIDE SEQUESTRATION.—At such time that the  
15          Secretary prescribes regulations implementing this  
16          section, no payment under this section shall be al-  
17          lowed to a taxpayer to whom a credit has been al-  
18          lowed for any taxable year under section 45Q.

19          **“SEC. 9907. ADMINISTRATIVE AUTHORITY.**

20          “(a) IN GENERAL.—The Secretary in consultation  
21          with the Administrator shall prescribe such regulations,  
22          and other guidance, as may be necessary to carry out the  
23          purposes of this subtitle and assess and collect the carbon  
24          fee imposed by section 9902 and the fluorinated green-  
25          house gas fee imposed by section 9904.

1       “(b) SPECIFICALLY.—Such regulations and guidance  
2 shall include—

3           “(1) the identification of an effective point in  
4 the production, distribution, or use of a covered fuel  
5 or fluorinated greenhouse gas for collecting such car-  
6 bon fee or fluorinated greenhouse gas fee, in such a  
7 manner so as to minimize administrative burden and  
8 maximize the extent to which full fuel cycle green-  
9 house gas emissions from covered fuels or  
10 fluorinated greenhouse gases have the carbon fee or  
11 fluorinated greenhouse gas fee levied upon them,

12           “(2) the identification of covered entities which  
13 shall be liable for the payment of the carbon fee or  
14 the fluorinated greenhouse gas fee,

15           “(3) requirements for the monthly payment of  
16 such fees,

17           “(4) as may be necessary or convenient, rules  
18 for distinguishing between different types of covered  
19 fuels,

20           “(5) as may be necessary or convenient, rules  
21 for distinguishing between a covered fuel’s green-  
22 house gas content and its upstream greenhouse gas  
23 emissions,

24           “(6) rules to ensure that no covered fuel or  
25 fluorinated greenhouse gas has the carbon fee,

1 fluorinated greenhouse gas fee, or carbon border fee  
2 adjustment imposed upon it more than once, and

3 “(7) rules to ensure that the domestic imple-  
4 mentation of the carbon fee and the fluorinated  
5 greenhouse gas fee coordinate with the implementa-  
6 tion of the carbon border fee adjustment of chapter  
7 102.

8 **“CHAPTER 102—CARBON BORDER FEE**  
9 **ADJUSTMENT**

“Sec. 9908. Carbon border fee adjustment.

“Sec. 9909. Administration of the carbon border fee adjustment.

“Sec. 9910. Allocation of carbon border fee adjustment revenues.

10 **“SEC. 9908. CARBON BORDER FEE ADJUSTMENT.**

11 “(a) IN GENERAL.—The fees imposed by, and re-  
12 funds allowed under, this section shall be referred to as  
13 ‘the carbon border fee adjustment’.

14 “(b) PURPOSE.—The purpose of the carbon border  
15 fee adjustment is to protect animal, plant, and human life  
16 and health, to conserve exhaustible natural resources by  
17 preventing carbon leakage, and to facilitate the creation  
18 of international agreements.

19 “(c) IMPORTED COVERED FUELS FEE.—In the case  
20 of any person that imports into the United States any cov-  
21 ered fuel, there shall be imposed a fee equal to the excess  
22 (if any) of—

23 “(1) an amount equal to—

1           “(A) the amount of full fuel cycle green-  
2           house gas emissions of such fuel, multiplied by

3           “(B) the carbon fee rate in effect for the  
4           year in which such fuel is imported, over

5           “(2) the total foreign cost of carbon carried by  
6           such fuel.

7           “(d)   IMPORTED   CARBON-INTENSIVE   PRODUCTS  
8   FEE.—In the case of any person that imports into the  
9   United States any carbon-intensive products, there shall  
10  be imposed a fee equal to the excess (if any) of—

11           “(1) an amount equal to—

12           “(A) production greenhouse gas emissions  
13           of such product, multiplied by

14           “(B) the carbon fee rate in effect for the  
15           year in which the production greenhouse gas  
16           emissions of such product were emitted into the  
17           atmosphere, over

18           “(2) the total foreign cost of carbon carried by  
19           such product.

20           “(e)   REFUND   ON   EXPORTS   FROM   UNITED  
21  STATES.—

22           “(1)   CARBON-INTENSIVE   PRODUCTS.—Under  
23           regulations prescribed by the Secretary, there shall  
24           be allowed a credit or refund (without interest) to  
25           exporters of carbon-intensive products manufactured

1 or produced in the United States an amount equal  
2 to the excess (if any) of—

3 “(A) an amount equal to—

4 “(i) the production greenhouse gas  
5 emissions of the exported carbon-intensive  
6 product, multiplied by

7 “(ii) the carbon fee rate during the  
8 year in which the carbon fee or fluorinated  
9 greenhouse gas fee was paid upon the pro-  
10 duction greenhouse gas emissions of the  
11 exported carbon-intensive product, over

12 “(B) any total cost of carbon to be levied  
13 upon the carbon-intensive product by any juris-  
14 diction to which the carbon-intensive product is  
15 to be imported.

16 Any such credit or refund shall be allowed in the  
17 same manner as if it were an overpayment of the fee  
18 imposed by section 9902 or 9904. The Secretary  
19 shall establish fair, timely, impartial, and as nec-  
20 essary confidential procedures by which any exporter  
21 of any product from the United States may petition  
22 the Secretary to include that exported product on  
23 the list of carbon-intensive products.

24 “(2) COVERED FUELS.—Under regulations pre-  
25 scribed by the Secretary, in the case of a covered

1 fuel produced in the United States with respect to  
2 which the fee under section 9902 was paid, there  
3 shall be allowed as a credit or refund (without inter-  
4 est) to any exporter of such covered fuels an amount  
5 equal to the excess (if any) of—

6 “(A) an amount equal to—

7 “(i) the full fuel cycle greenhouse gas  
8 emissions of the covered fuel, multiplied by

9 “(ii) the carbon fee rate at the time  
10 the carbon fee was paid upon the full fuel  
11 cycle greenhouse gas emissions of the ex-  
12 ported covered fuel, over

13 “(B) any total cost of carbon to be levied  
14 upon the covered fuel by a jurisdiction to which  
15 the carbon-intensive product is to be imported.

16 Any such credit or refund shall be allowed in the  
17 same manner as if it were an overpayment of tax  
18 imposed by section 9902.

19 “(f) DEFINITIONS.—For purposes of this section—

20 “(1) FOREIGN COST OF CARBON; FOREIGN CAR-  
21 BON COSTS.—The term ‘foreign cost of carbon’ or  
22 ‘foreign carbon cost’ means the cost of any laws of  
23 a foreign jurisdiction which impose a system of cap-  
24 and-trade with respect to, or a tax or fee on, green-

1 house gas. Such cost shall be determined and ex-  
2 pressed as a price per metric ton of CO<sub>2</sub>-e.

3 “(2) TOTAL COST OF CARBON CARRIED.—The  
4 term ‘total cost of carbon carried’ means an amount  
5 equal to—

6 “(A) the production greenhouse gas emis-  
7 sions of a carbon-intensive product or the full  
8 fuel cycle greenhouse gas emissions of a covered  
9 fuel, multiplied by

10 “(B) the cost of carbon with respect to  
11 such product or fuel, reduced by any amount  
12 refunded with respect to such product or fuel  
13 by a foreign jurisdiction.

14 The total cost of carbon carried shall be expressed  
15 as price in United States dollars.

16 “(3) TOTAL FOREIGN COST OF CARBON CAR-  
17 RIED.—The term ‘total foreign cost of carbon car-  
18 ried’ means an amount equal to—

19 “(A) the production greenhouse gas emis-  
20 sions of a carbon-intensive product, or the full  
21 fuel cycle greenhouse gas emissions of a covered  
22 fuel, multiplied by

23 “(B) the foreign cost of carbon with re-  
24 spect to such product or fuel, reduced by the

1 amount refunded with respect to such product  
2 or fuel by a foreign jurisdiction.

3 The total foreign cost of carbon carried shall be ex-  
4 pressed as price in United States dollars.

5 **“SEC. 9909. ADMINISTRATION OF THE CARBON BORDER**  
6 **FEE ADJUSTMENT.**

7 “(a) **GENERALLY.**—The Secretary in consultation  
8 with the Administrator shall prescribe regulations and  
9 guidance which implement the carbon border fee adjust-  
10 ment under section 9908.

11 “(b) **COLLABORATION.**—In determining the produc-  
12 tion greenhouse gas emissions of an imported carbon-in-  
13 tensive product, the upstream greenhouse gas emissions  
14 of an imported covered fuel, the full fuel cycle greenhouse  
15 gas emissions of an imported covered fuel, or the foreign  
16 cost of carbon, or otherwise administering the carbon bor-  
17 der fee adjustment, it is the sense of Congress that the  
18 Secretary should collaborate with authorized officers of  
19 any jurisdiction, including sub-national governments, af-  
20 fected by the carbon border fee adjustment.

21 “(c) **METHODOLOGY.**—In determining the production  
22 greenhouse gas emissions of an imported carbon-intensive  
23 product, the upstream greenhouse gas emissions of an im-  
24 ported covered fuel, the full fuel cycle greenhouse gas  
25 emissions of an imported covered fuel, or the foreign cost

1 of carbon, the Secretary shall use reliable methodologies,  
2 which—

3 “(1) as may be necessary or convenient—

4 “(A) distinguish between different types of  
5 covered fuels,

6 “(B) distinguish between a covered fuel’s  
7 greenhouse gas content and that covered fuel’s  
8 upstream greenhouse gas emissions,

9 “(C) distinguish between the different  
10 types of greenhouse gas emissions which com-  
11 pose a covered fuel’s upstream greenhouse gas  
12 emissions or greenhouse gas content, as well as  
13 the various processes which produced those  
14 emissions, and

15 “(D) distinguish between the different  
16 types of greenhouse gas emissions which com-  
17 pose a carbon-intensive product’s production  
18 greenhouse gas emissions, as well as the various  
19 processes which produced those emissions,

20 “(2) ensure that no covered fuel, covered  
21 fluorinated greenhouse gas, or carbon-intensive prod-  
22 uct has the carbon fee, the fluorinated greenhouse  
23 gas fee, or the border fee adjustment imposed upon  
24 it more than once,

1           “(3) ensure that the implementation of the bor-  
2           der carbon adjustment aligns with the carbon fee  
3           and the fluorinated gas fee,

4           “(4) in the case of incomplete data, rely upon  
5           the best available methodologies for interpolating  
6           data gaps, and

7           “(5) are consistent with international treaties  
8           and agreements.

9           “(d) SCHEDULE.—The Secretary shall determine—

10           “(1) not later than 3 years after the date of the  
11           enactment of this section, the production greenhouse  
12           gas emissions of imported carbon-intensive products,

13           “(2) not later than 180 days after the date of  
14           the enactment of this section, the full fuel cycle  
15           greenhouse gas emissions and the upstream green-  
16           house gas emissions of every imported covered fuel,  
17           and

18           “(3) not later than 3 years after the date of the  
19           enactment of this section, the foreign cost of carbon  
20           in all jurisdictions.

21           “(e) PROCEDURE.—The Secretary shall establish  
22           fair, timely, impartial, and as necessary confidential proce-  
23           dures by which the importer of any carbon-intensive prod-  
24           uct or any covered fuel may petition the Secretary to re-  
25           vise the Secretary’s determination of the production green-

1 house gas emissions, full fuel cycle greenhouse gas emis-  
2 sions, or upstream greenhouse gas emissions of that im-  
3 porter’s imported covered fuel or imported carbon-inten-  
4 sive product, or the foreign cost of carbon carried by that  
5 importer’s imported carbon-intensive product.

6 “(f) SHIPMENTS FROM THE UNITED STATES TO THE  
7 TERRITORIES OF THE UNITED STATES.—Notwith-  
8 standing any other treaty, law, or policy, shipments of cov-  
9 ered fuels or carbon-intensive products from the United  
10 States to Guam, the United States Virgin Islands, Samoa,  
11 Puerto Rico, and the Northern Mariana Islands shall be  
12 eligible for a refund of the carbon fee under section  
13 9908(e).

14 “(g) IMPORTS TO THE TERRITORIES OF THE UNITED  
15 STATES.—Notwithstanding any other treaty, law, or pol-  
16 icy, imports of covered fuels or carbon-intensive products  
17 to Guam, the United States Virgin Islands, Samoa, Puerto  
18 Rico, and the Northern Mariana Islands shall not be sub-  
19 ject to Section 9908(c) or 9908(d).”

20 **“SEC. 9910. ALLOCATION OF CARBON BORDER FEE ADJUST-**  
21 **MENT REVENUES.**

22 “The revenues collected under this chapter may be  
23 used to supplement appropriations made available in fiscal  
24 years 2020 and thereafter—

1           “(1) to U.S. Customs and Border Protection, in  
2 such amounts as are necessary to administer the  
3 carbon border fee adjustment, then

4           “(2) to the Department of Treasury, in such  
5 amounts as are necessary to allow refunds under  
6 section 9908(e) to exporters of carbon-intensive  
7 products and exporters of covered fuels.”.

8           (b) COORDINATION WITH CARBON OXIDE SEQUES-  
9 TRATION CREDIT.—Section 45Q(f) is amended by adding  
10 at the end the following new paragraph:

11           “(8) COORDINATION WITH CARBON CAPTURE  
12 AND SEQUESTRATION PAYMENTS.—No credit shall  
13 be allowed under this section to a taxpayer which  
14 has received any payment under section 9906.”.

15           (c) TREATIES AND INTERNATIONAL NEGOTIA-  
16 TIONS.—

17           (1) CONFORMANCE WITH INTERNATIONAL  
18 TREATIES.—In the case that the Appellate Body of  
19 the World Trade Organization, or any other authori-  
20 tative international treaty interpreter, shall find any  
21 portion of the carbon border fee adjustment under  
22 chapter 102 of the Internal Revenue Code of 1986  
23 to violate any treaty to which the United States is  
24 a party, the Secretary of the Treasury is authorized  
25 to alter any aspect of such carbon border fee adjust-

1       ment so as to bring the carbon border fee adjust-  
2       ment into conformance with international law.

3               (2) INTERNATIONAL NEGOTIATIONS.—The Con-  
4       gress finds the international mitigation of green-  
5       house gas emissions to be of national importance.  
6       Therefore, the Congress encourages the Secretary of  
7       State, or the Secretary’s designee, to commence and  
8       complete negotiations with other nations with the  
9       goal of forming treaties, environmental agreements,  
10      accords, partnerships or any other instrument that  
11      effectively reduces global greenhouse gas emissions  
12      to 10 percent of 2016 levels by 2050 and which re-  
13      spect the principle of common but differentiated re-  
14      sponsibilities and respective capabilities.

15              (3) SUSPENSION OF THE CARBON BORDER FEE  
16      ADJUSTMENT.—Any part of the carbon border fee  
17      adjustment shall be suspended, in whole or in  
18      part,—

19                      (A) by treaty or other international agree-  
20                      ment which includes provisions for the suspen-  
21                      sion of the carbon border fee adjustment, in  
22                      whole or in part, with any party signatory to  
23                      the treaty or other international agreement, or

24                      (B) by a finding of the Secretary that a ju-  
25                      risdiction of importation has implemented poli-

1           cies which, in the case of high emitting coun-  
2           tries, reduce greenhouse gas emissions at a rate  
3           at least equivalent to United States greenhouse  
4           gas emission reductions, or, in the case of low  
5           emitting countries, prevent the increase in  
6           greenhouse gas emissions.

7           Any such finding shall be reviewed at least every 3  
8           years and amended or revoked as required.

9   **SEC. 4. ESTABLISHMENT OF THE CARBON DIVIDEND TRUST**  
10                                   **FUND.**

11           (a) IN GENERAL.—Subchapter A of chapter 98 of the  
12 Internal Revenue Code of 1986 is amended by adding at  
13 the end the following:

14   **“SEC. 9512. CARBON DIVIDEND TRUST FUND.**

15           “(a) ESTABLISHMENT AND FUNDING.—There is  
16 hereby established in the Treasury of the United States  
17 a trust fund to be known as the ‘Carbon Dividend Trust  
18 Fund’, consisting of such amounts as may be appropriated  
19 to such trust fund as provided for in this section.

20           “(b) TRANSFERS TO THE CARBON DIVIDEND TRUST  
21 FUND.—There is hereby appropriated to the Carbon Divi-  
22 dend Trust Fund amounts equal to the fees received into  
23 the Treasury less any amounts refunded or paid under  
24 section 9902(d) or 9906 of chapter 101 for each month.

1       “(c) EXPENDITURES.—Amounts in the trust fund  
2 shall be available for the following purposes:

3           “(1) ADMINISTRATIVE EXPENSES.—So much of  
4 the expenses necessary to administer the Carbon  
5 Dividend Trust Fund for each year, as does not ex-  
6 ceed—

7           “(A) in the case of the first 5 calendar  
8 years ending after the date of the enactment of  
9 this section, the administrative expenses for any  
10 year may not exceed 8 percent of amounts ap-  
11 propriated to the Carbon Dividend Trust Fund  
12 during such year, and

13           “(B) in the case of any calendar year  
14 thereafter, 2 percent of the 5-year rolling aver-  
15 age of the amounts appropriated to the Carbon  
16 Dividend Trust Fund, and

17           “(2) OTHER ADMINISTRATIVE EXPENSES.—So  
18 much of the expenses as are necessary to administer  
19 chapter 101 for any year as does not to exceed 0.60  
20 percent of the amounts appropriated to the Carbon  
21 Dividend Trust Fund for the previous year, and fur-  
22 ther limited as follows:

23           “(A) The Department of the Treasury.

24           “(B) The Social Security Administration.

1           “(C) The Environmental Protection Agen-  
2           cy.

3           “(D) Department of State.

4           “(3) CARBON DIVIDEND PAYMENTS.—

5           “(A) IN GENERAL.—From the amounts in  
6           the Carbon Dividend Trust Fund made avail-  
7           able under paragraphs (1) and (2) of this sub-  
8           section for any year, the Secretary shall for  
9           each month beginning more than 270 days after  
10          the date of the enactment of the Energy Inno-  
11          vation and Carbon Dividend Act of 2019, make  
12          carbon dividend payments to each eligible indi-  
13          vidual.

14          “(B) PRO-RATA SHARE.—A carbon divi-  
15          dend payment is one pro-rata share for each  
16          adult, and half a pro-rata share for each child  
17          under 19 years old, of amounts available for the  
18          month in the Carbon Dividend Trust Fund.

19          “(C) ELIGIBLE INDIVIDUAL.—The term  
20          ‘eligible individual’ means, with respect to any  
21          month, any natural living person who has a  
22          valid Social Security number or taxpayer identi-  
23          fication number and is a citizen or lawful resi-  
24          dent of the United States (other than any indi-  
25          vidual who is a citizen of any possession of the

1 United States and whose bona fide residence is  
2 outside of the United States). The Secretary is  
3 authorized to verify an individual's eligibility to  
4 receive a carbon dividend payment.

5 “(D) FEE TREATMENT OF PAYMENTS.—  
6 Amounts paid under this subsection shall be in-  
7 cludible in gross income.

8 “(E) FEDERAL PROGRAMS AND FEDERAL  
9 ASSISTED PROGRAMS.—The carbon dividend  
10 amount received by any individual shall not be  
11 taken into account as income and shall not be  
12 taken into account as resources for purposes of  
13 determining the eligibility of such individual or  
14 any other individual for benefits or assistance,  
15 or the amount or extent of benefits or assist-  
16 ance, under any Federal program or under any  
17 State or local program financed in whole or in  
18 part with Federal funds.

19 “(F) ADVANCE PAYMENT.—The Secretary  
20 shall transfer to the Carbon Dividend Trust  
21 Fund such amounts as are necessary for the  
22 disbursement of an advanced carbon dividend to  
23 all eligible individuals as follows:

24 “(i) An advanced carbon dividend  
25 shall be the same as the anticipated first

1 carbon dividend required to be distributed  
2 under subparagraph (A) and shall be dis-  
3 tributed the month prior to the first collec-  
4 tion of the carbon fee.

5 “(ii) Total amounts disbursed as ad-  
6 vanced carbon dividends shall be deducted  
7 from the carbon dividends on a pro-rata  
8 basis over the first 3 years after the dis-  
9 bursement of the first carbon dividends.

10 “(d) ADMINISTRATIVE AUTHORITY.—The Secretary  
11 shall promulgate rules, guidance, and regulations useful  
12 and necessary to implement the Carbon Dividend Trust  
13 Fund.”.

14 (b) CLERICAL AMENDMENT.—The table of sections  
15 for subchapter A of chapter 98 of such Code is amended  
16 by adding at the end the following new item:

“Sec. 9512. Carbon Dividend Trust Fund.”.

17 **SEC. 5. LIMITED DISCLOSURE OF INFORMATION.**

18 Section 6103(l) of the Internal Revenue Code of 1986  
19 is amended by adding at the end the following new para-  
20 graphs:

21 “(23) LIMITED DISCLOSURE OF IDENTITY IN-  
22 FORMATION RELATING TO CARBON DIVIDEND PAY-  
23 MENTS.—

24 “(A) DEPARTMENT OF TREASURY.—Indi-  
25 vidual identity information shall, without writ-

1           ten request, be open to inspection by or disclo-  
2           sure to officers and employees of the Depart-  
3           ment of the Treasury whose official duties re-  
4           quire such inspection or disclosure for purposes  
5           of administering section 9512 (relating the Car-  
6           bon Dividend Trust Fund).

7           “(B) COMMISSIONER OF SOCIAL SECUR-  
8           ITY.—The Commissioner of Social Security  
9           shall, on written request, disclose to officers  
10          and employees of the Department of the Treas-  
11          ury individual identity information which has  
12          been disclosed to the Social Security Adminis-  
13          tration as is necessary to administer section  
14          9512.

15          “(C) RESTRICTION ON DISCLOSURE.—In-  
16          formation disclosed under this paragraph shall  
17          be disclosed only for purposes of, and to the ex-  
18          tent necessary in, carrying out section 9512.”.

19 **SEC. 6. NATIONAL ACADEMY OF SCIENCES REVIEW OF CAR-**  
20 **BON FEE AND EMISSIONS REDUCTION**  
21 **SCHEDULE.**

22          (a) IN GENERAL.—Not later than 10 years after the  
23          date of the enactment of this Act, the Secretary of Energy  
24          shall enter into an agreement with the National Academy  
25          of Sciences to prepare a report relating to the carbon fee

1 imposed by section 9902 of the Internal Revenue Code of  
2 1986 and the emissions reductions schedule established  
3 under section 9903 of such Code.

4 (b) REPORT REQUIREMENTS.—Such report shall—

5 (1) assess the efficiency and effectiveness of the  
6 carbon fee in achieving the emissions reduction tar-  
7 gets set forth in section 9903 of such Code;

8 (2) describe and make recommendations on  
9 whether the carbon fee rate and annual increases  
10 prescribed by section 9902(c) of such Code should  
11 be adjusted in order to optimize the efficiency and  
12 effectiveness of this Act in achieving the emissions  
13 reduction targets set forth in section 9903 of such  
14 Code;

15 (3) describe the potential of the carbon fee to  
16 achieve future emissions targets set forth in section  
17 9903(a) of such Code through the year 2050;

18 (4) describe and evaluate the effectiveness of  
19 the carbon fee in reducing emissions from key sec-  
20 tors of the economy, including sectors of the econ-  
21 omy that have decreased their carbon emissions, sec-  
22 tors of the economy that have increased their carbon  
23 emissions, and sectors of the economy in which car-  
24 bon emissions have not changed;



1 of Sciences and the Administrator of the Environmental  
2 Protection Agency to conduct a study, make recommenda-  
3 tions, and submit a report regarding the impact of the  
4 carbon fee on the use of biomass as an energy source and  
5 the resulting impacts on carbon sinks and biodiversity.

6 (b) STUDY REQUIREMENTS.—The study conducted  
7 under subsection (a) by the National Academy of Sciences  
8 shall include analysis, documentation, and determinations  
9 on—

10 (1) the carbon fee and its impact on the use of  
11 biomass as an energy source and greenhouse gas  
12 emissions from the use of biomass as an energy  
13 source;

14 (2) the impacts of the use of biomass as an en-  
15 ergy source on carbon sinks and biodiversity; and

16 (3) the various types of biomass that are being  
17 used as an energy source.

18 (c) RECOMMENDATIONS.—Based on the findings and  
19 conclusions of the study, the National Academy of  
20 Sciences shall make recommendations to Federal depart-  
21 ments and agencies and to Congress. The recommenda-  
22 tions shall include any actions that should be taken to  
23 mitigate impacts of the carbon fee on—

24 (1) increasing greenhouse gas emissions from  
25 the use of biomass as an energy source; and

1           (2) degradation of carbon sinks and biodiversity  
2 relating to the use of biomass as an energy source.

3           (d) REPORT.—The National Academy of Sciences  
4 shall prepare a report that includes any findings and rec-  
5 ommendations made pursuant to this section and, not  
6 later than 18 months after the date of the enactment of  
7 this Act, make such report electronically available to the  
8 public.

9 **SEC. 8. AMENDMENTS TO THE CLEAN AIR ACT.**

10           (a) IN GENERAL.—Title III of the Clean Air Act (42  
11 U.S.C. 7601) is amended by adding at the end the fol-  
12 lowing:

13 **“SEC. 330. SUSPENSION OF REGULATION OF FUELS AND**  
14 **EMISSIONS BASED ON GREENHOUSE GAS EF-**  
15 **FECTS.**

16           “(a) FUELS.—Unless specifically authorized in sec-  
17 tion 202, 211, 213, or 231 or this section, if a carbon  
18 fee is imposed by section 9902 or 9908 of the Internal  
19 Revenue Code of 1986 with respect to a covered fuel, the  
20 Administrator shall not enforce any rule limiting the emis-  
21 sion of greenhouse gases from the combustion of that fuel  
22 under this Act (or impose any requirement on any State  
23 to limit such emission) on the basis of the emission’s  
24 greenhouse gas effects.

1       “(b) EMISSIONS.—Unless specifically authorized in  
2 section 202, 211, 213, or 231 or this section, if a fee is  
3 imposed by section 9904 of the Internal Revenue Code of  
4 1986 with respect to a fluorinated greenhouse gas, the Ad-  
5 ministrator shall not enforce any rule limiting such gas  
6 under this Act (or impose any requirement on any State  
7 to limit such gas) on the basis of the greenhouse gas ef-  
8 fects of such gas.

9       “(c) AUTHORIZED REGULATION.—Notwithstanding  
10 subsections (a) and (b), nothing in this section limits the  
11 Administrator’s authority pursuant to any other provision  
12 of this Act—

13               “(1) to limit the emission of any greenhouse  
14 gas because of any adverse impact on health or wel-  
15 fare other than its greenhouse gas effects;

16               “(2) in limiting emissions as described in para-  
17 graph (1), to consider the collateral benefits of lim-  
18 iting the emissions because of greenhouse gas ef-  
19 fects;

20               “(3) to limit the emission of black carbon or  
21 any other pollutant that is not a greenhouse gas  
22 that the Administrator determines by rule has heat-  
23 trapping properties; or

1           “(4) to take any action with respect to any  
2 greenhouse gas other than limiting its emission, in-  
3 cluding—

4           “(A) monitoring, reporting, and record-  
5 keeping requirements;

6           “(B) conducting or supporting investiga-  
7 tions; and

8           “(C) information collection.

9           “(d) EXCEPTION FOR CERTAIN GREENHOUSE GAS  
10 EMISSIONS.—Notwithstanding subsections (a) and (b),  
11 nothing in this section limits the Administrator’s authority  
12 to regulate greenhouse gas emissions from—

13           “(1) sources that—

14           “(A) are subject to subpart OOOO or  
15 OOOOa of part 60 of title 40, Code of Federal  
16 Regulations, as in effect on January 1, 2020; or

17           “(B) would be subject to such subpart  
18 OOOO or subpart OOOOa if such subpart ap-  
19 plied regardless of the date on which construc-  
20 tion, modification, or reconstruction of the  
21 source involved commenced; or

22           “(2) POTW Treatment Plants (as defined in  
23 section 403.3(r) of title 40, Code of Federal Regula-  
24 tions).

25           “(e) SUSPENSION EXPIRATION.—

1           “(1) DETERMINATION.—The Administrator  
2 shall make a determination by March 30, 2030, and  
3 no less than once every five years thereafter, based  
4 on the determination required by section 9903(b) of  
5 the Internal Revenue Code of 1986, as to whether  
6 cumulative greenhouse gas emissions from covered  
7 fuels subject to taxation under section 9902 of such  
8 Code during the period from calendar year 2022  
9 through the calendar year preceding the determina-  
10 tion exceed the cumulative emissions for that period  
11 that would have occurred if the emission reduction  
12 targets in section 9903(a)(2) of such Code were met.

13           “(2) CONSEQUENCE OF CUMULATIVE EMIS-  
14 SIONS EXCEEDANCE.—If the Administrator deter-  
15 mines under paragraph (1) that cumulative green-  
16 house gas emissions from covered fuels subject to  
17 tax under section 9902 of the Internal Revenue  
18 Code of 1986 exceed the cumulative emissions for  
19 the period covered by the determination that would  
20 have occurred if the emission reduction targets in  
21 section 9903(a)(2) of such Code were met, then the  
22 prohibitions in subsection (a) of this section, and in  
23 section 211(c)(5) of this Act, shall cease to apply.

24           “(f) ASSURING ENVIRONMENTAL INTEGRITY.—

1           “(1) AUTHORITY.—If the Administrator deter-  
2 mines pursuant to subsection (e)(1) of this section  
3 that the emission reduction targets in section 9903  
4 (a)(2) of the Internal Revenue Code of 1986 are not  
5 met—

6           “(A) subsections (a) and (b) shall cease to  
7 apply; and

8           “(B) the Administrator shall—

9           “(i) issue such regulations as the Ad-  
10 ministrator deems necessary to bring  
11 greenhouse gas emissions from covered  
12 fuels subject to taxation under section  
13 9902 of the Internal Revenue Code of  
14 1986 to levels that are at or below the  
15 emission reductions targets in section  
16 9903(a)(2) of such Code; and

17           “(ii) require in such regulations that  
18 additional reductions in greenhouse gas  
19 emissions are achieved to fully compensate  
20 for any amount by which greenhouse gas  
21 emissions from covered fuels subject to  
22 taxation under section 9902 of such Code  
23 have exceeded the targets in section  
24 9903(a)(2) of such Code.

1           “(2) DEADLINE FOR FINALIZING REGULA-  
2           TIONS.—The Administrator shall finalize any regula-  
3           tions required by paragraph (1) not later than two  
4           years after the Administrator makes the relevant de-  
5           termination pursuant to such paragraph.

6           “(3) ACHIEVEMENT OF ADDITIONAL REDUC-  
7           TIONS.—Regulations issued pursuant to paragraph  
8           (1) shall ensure that any additional reductions re-  
9           quired by paragraph (1)(B)(ii) are fully achieved by  
10          no later than eight years after the Administrator  
11          makes the determination pursuant to subsection  
12          (e)(1) described in paragraph (1).

13          “(g) DEFINITIONS.—In this section, the terms  
14          ‘greenhouse gas’ and ‘greenhouse gas effects’ have the  
15          meanings given to those terms in section 9901 of the In-  
16          ternal Revenue Code of 1986.”.

17          (b) NEW MOTOR VEHICLES AND NEW MOTOR VEHI-  
18          CLE ENGINES.—Section 202(b) of the Clean Air Act (42  
19          U.S.C. 7521(b)) is amended—

20                 (1) by redesignating the second paragraph (3)  
21                 (as redesignated by section 230(4)(C) of Public Law  
22                 101–549 (104 Stat. 2529)) as paragraph (4); and

23                 (2) by adding at the end the following:

24                         “(5) Notwithstanding subsections (a) and (b) of  
25                         section 330, the Administrator may—

1           “(A) limit the emission of any greenhouse  
2           gas (as defined in section 9901 of the Internal  
3           Revenue Code of 1986) on the basis of the  
4           emission’s greenhouse gas effects (as defined in  
5           section 9901 of the Internal Revenue Code of  
6           1986) from any class or classes of new motor  
7           vehicles or new motor vehicle engines subject to  
8           regulation under subsection (a)(1); and

9           “(B) grant a waiver under section  
10          209(b)(1) for standards for the control of  
11          greenhouse gas emissions.”.

12          (c) FUELS.—Section 211(c) of the Clean Air Act (42  
13 U.S.C. 7545(c)) is amended by adding at the end the fol-  
14 lowing new paragraph:

15          “(5) The Administrator shall not, pursuant to this  
16 subsection, impose on any manufacturer or processor of  
17 fuel any requirement for the purpose of reducing the emis-  
18 sion of any greenhouse gas (as defined in section 9901  
19 of the Internal Revenue Code of 1986) produced by com-  
20 bustion of the fuel on the basis of the emission’s green-  
21 house gas effects (as defined in section 9901 of the Inter-  
22 nal Revenue Code of 1986).”.

23          (d) NONROAD ENGINES AND VEHICLES EMISSIONS  
24 STANDARDS.—Section 213 of the Clean Air Act (42

1 U.S.C. 7547) is amended by adding at the end the fol-  
2 lowing:

3       “(e) GREENHOUSE GAS EMISSIONS.—Notwith-  
4 standing section 330(a), the Administrator may limit the  
5 emission of any greenhouse gas (as defined in section  
6 9901 of the Internal Revenue Code of 1986) on the basis  
7 of the emission’s greenhouse gas effects (as defined in sec-  
8 tion 9901 of the Internal Revenue Code of 1986) from  
9 any nonroad engines and nonroad vehicles subject to regu-  
10 lation under this section.”.

11       (e) AIRCRAFT EMISSION STANDARDS.—Section 231  
12 of the Clean Air Act (42 U.S.C. 7571) is amended by add-  
13 ing at the end the following new subsection:

14       “(d) Notwithstanding subsections (a) and (b) of sec-  
15 tion 330, the Administrator may limit the emission of any  
16 greenhouse gas (as defined in section 9901 of the Internal  
17 Revenue Code of 1986) on the basis of the emission’s  
18 greenhouse gas effects (as defined in section 9901 of the  
19 Internal Revenue Code of 1986) from any class or classes  
20 of aircraft engines, so long as any such limitation is not  
21 more stringent than the standards adopted by the Inter-  
22 national Civil Aviation Organization.”.

23 **SEC. 9. EFFECTIVE DATE.**

24       The amendments made by this Act shall take effect  
25 on the date of the enactment of this Act, except the carbon

1 fee under section 9902 of the Internal Revenue Code of  
2 1986 shall apply to uses, sales, or transfers more than  
3 270 days after the date of the enactment of this Act.

4 **SEC. 10. PRINCIPLE OF INTERPRETATION.**

5 In the case of ambiguity, the texts of this statute and  
6 its amending texts shall be interpreted so as to allow for  
7 the most effective abatement of greenhouse gas emissions.

8 **SEC. 11. NO PREEMPTION OF STATE LAW.**

9 Nothing in this legislation shall preempt or super-  
10 sede, or be interpreted to preempt or supersede, any State  
11 law or regulation.

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