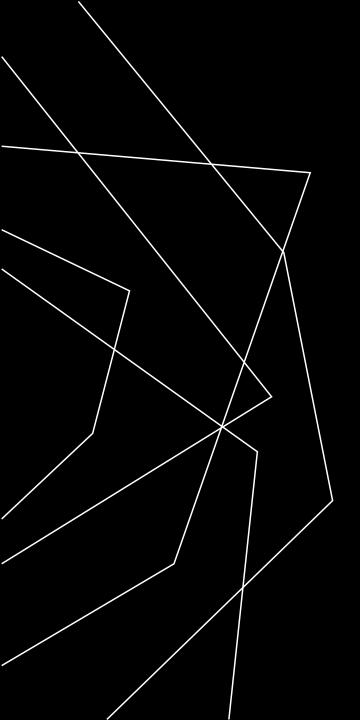
Board Study Session

"The Opioid & Fentanyl Crisis: An Overview"





PRESENTERS

Jei Africa, Behavioral Health & Recovery Services (BHRS) Director

Clara Boyden, BHRS Deputy Director, Alcohol & Other Drug Services

Mary Taylor Fullerton, BHRS Clinical Services Manager

Scott Morrow, San Mateo County Public Health Officer

Debbie Van Olst, San Mateo County Epidemiology

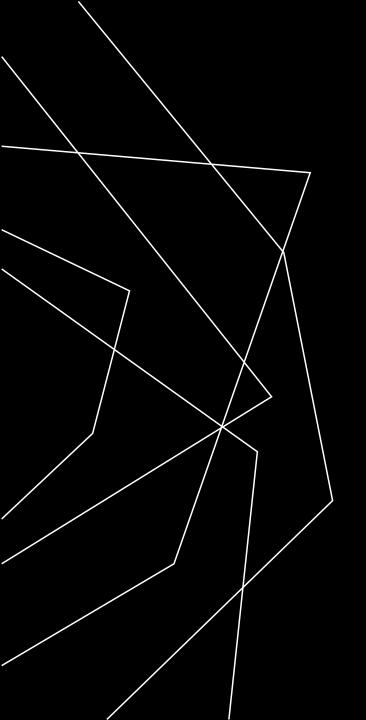
Tasha Souter, BHRS Medical Director

Nancy Magee, San Mateo County Superintendent of Schools

Gary Tsai, Division Director Los Angeles County, Dept of Public Health

AGENDA

- Introduction
- Overview: evolution & extent of opioid crisis
- What we can learn from LA County response
- Current State in San Mateo County
- The Disconnect: gap analysis
- Recommendations and action steps



OVERVIEW

How we got here



WHY DO PEOPLE USE DRUGS?



What are opioids?

- Type of drug used to induce pleasure & reduce pain
- Produce a temporary state of euphoria or high, and are extremely addictive
- More opioid use = More tolerance

Need higher levels to achieve same effect

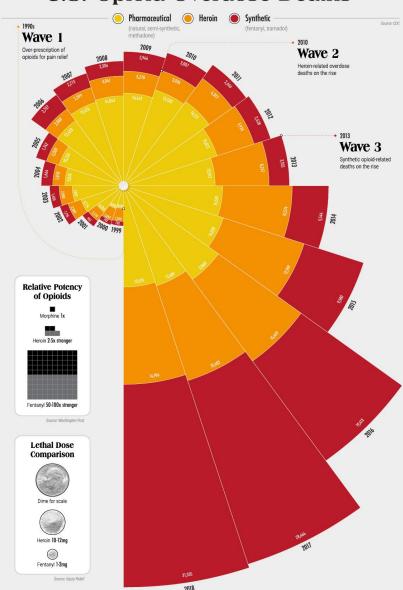


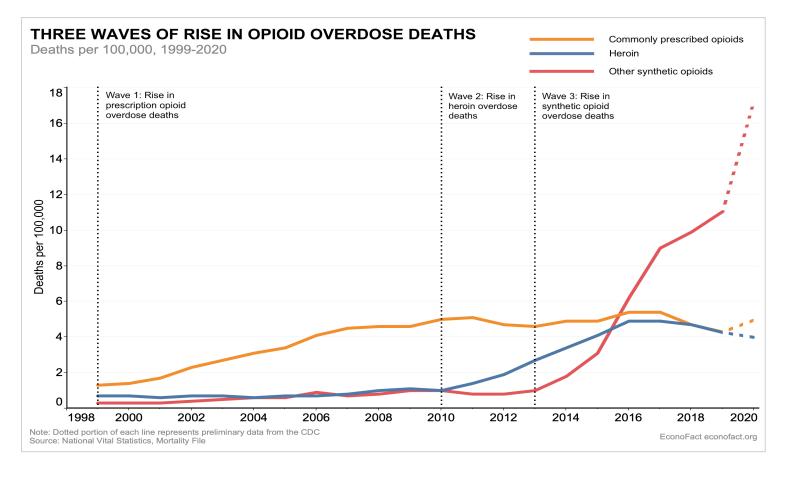
Common Opioids Include: Brand Name Generic Vicodin, Lorcet, Hydrocodone Lortab, Norco, Zohydro Percocet, OxyContin, Oxycodone Roxicodone, Percodan MSContin, Kadian, Morphine Embeda, Avinza Tylenol with Codeine, Codeine TyCo, Tylenol #3 Fentanyl Duragesic, Actiq Hydromorphone Dilaudid Oxymorphone Opana Meperidine Demeral Dolophine, Metha-Methadone dose Suboxone, Subutex, Zubsolv, Bunavail, Buprenorphine Butrans *Heroin is also an opioid

The Spiraling Opioid Epidemic

Over the last 20 years, the U.S. opioid crisis has escalated dramatically leaving a trail of harm in its wake.

U.S. Opioid Overdose Deaths





Wave 1: The "Perfect " storm

- 1996 Oxycontin was introduced
- Pain defined as the 5th vital sign

Wave 2: Transition to heroin

- Most available substitute at time
- White powder (E) / black tar (W)

Wave 3: Move to synthetics / fentanyl

• Cheaper, easier to manufacture

Wave 4: Fentanyl + Stimulants

"Facing Addiction in America:

Surgeon General's report on Alcohol, Drugs and Health"

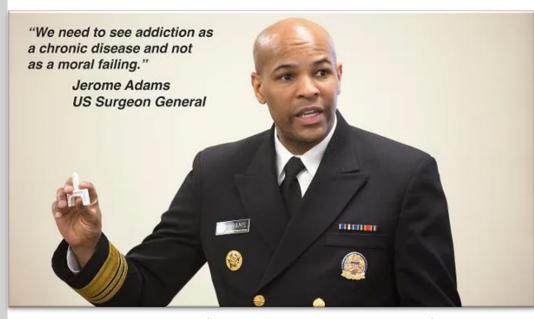
November 2016



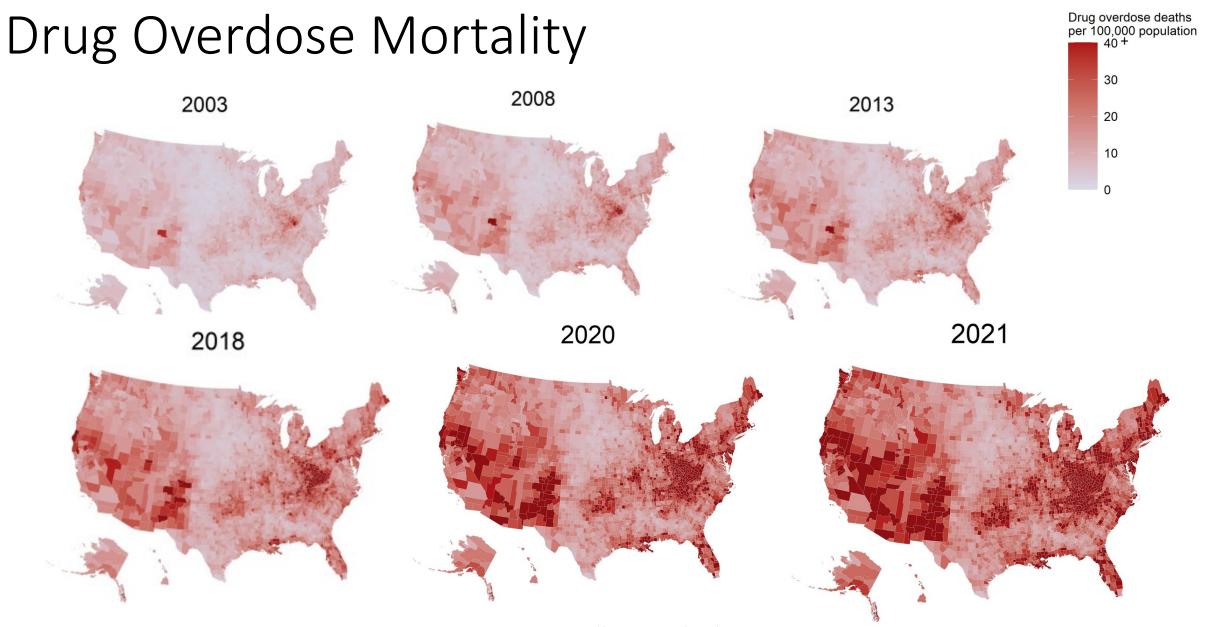
- 20+ million Americans have a Substance Use Disorder
 - 1 ½ times # of people who have all cancers combined.
 - More people use prescription opioids than use tobacco
- \$420+ Billion annual economic impact of SUD (2016)
- Only 10% get meaningful help
 - "Abundant scientific data" in support of Medication Assisted Treatment (MAT)

"A Public Health Crisis"

"The way we as a society view and address opioid use disorder must change — individual lives and the health of our nation depend on it."

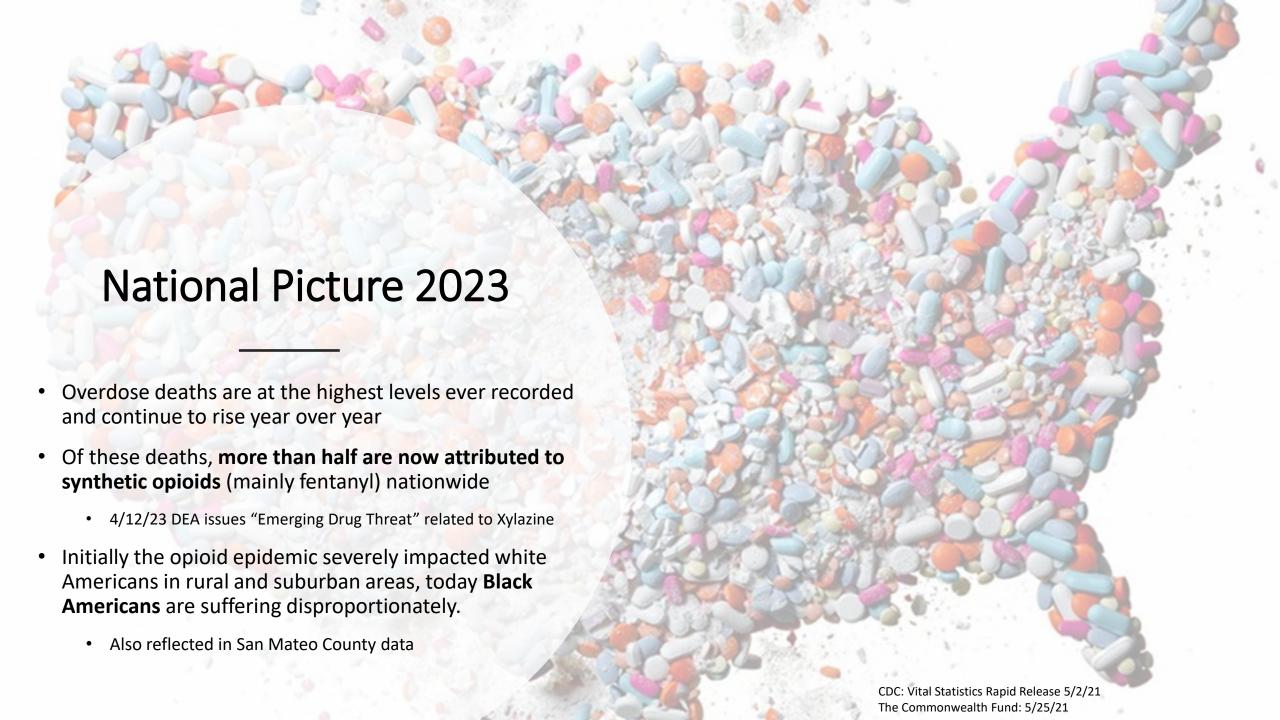


Jerome Adams, MD, US Surgeon General 2017-2021



SOURCE: National Center for Health Statistics, National Vital Statistics System, mortality data (http://www.cdc.gov/nchs/deaths.htm).

Rossen LM, Bastian B, Warner M, Khan D, Chong Y. Drug overdose mortality: United States, 2003–2021. National Center for Health Statistics. 2022.





Lethal dose of heroin vs. fentanyl



Fentanyl - "Drug of Mass Destruction"

- Fentanyl is a manufactured opioid drug used for pain management
- Extremely strong & highly addictive
 100x stronger than Morphine, 50x stronger than Heroin
- Forms: injectable, lozenges, and patches
- Most street Fentanyl is tasteless, odorless, and colorless

 Making it nearly impossible to detect
- Added to or used with other street drugs Sometimes unknown to the user
- Fourth Wave of Epidemic: Fentanyl + stimulant overdose deaths



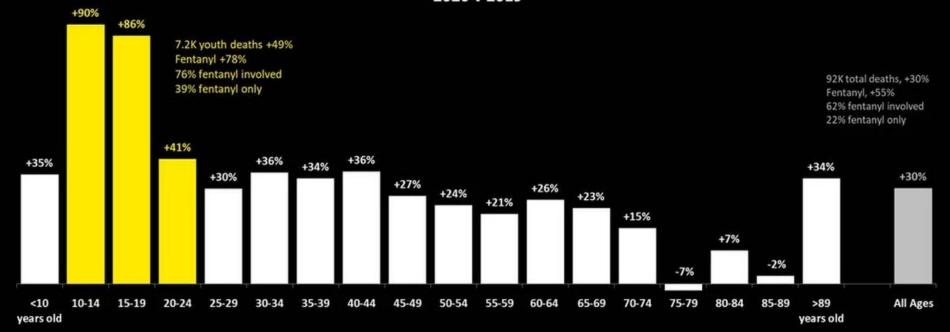
Awareness is key. You can help.

Now that you know, who will you tell?

Youth & Fentanyl

2020: Youth Drug Deaths Now Growing Faster than All Others

Annual Growth of U.S. Drug-induced Deaths by Age Group 2020 v 2019



Derived from: Centers for Disease Control and Presention, National Content for Health Statistics, Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7018 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7019 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7019 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7019 x 2000 on CDC WOMDRER Online Ostabase, released in 2011. Data are from the Multiple Counce of Death 7019 x 2000 on CDC WOMDRER ON CDC





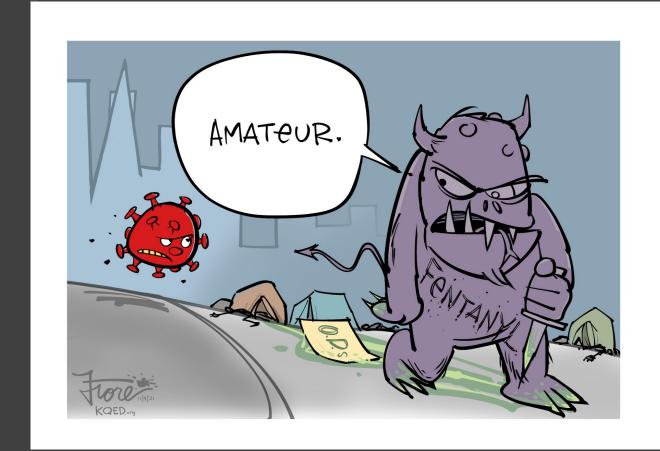


Can you tell which are real and which are fake?

Everyone of these pills is counterfeit and contains fentanyl except for the 30 mg IR Adderall

Summary: A Rocky Landscape

- Increasing overdose deaths nationwide
 - SMC increasing but not at same rate
- Spike in fentanyl related deaths
 - now fentanyl + stimulants (meth and/or cocaine)
- Youth drug-related deaths and internet sales of drugs on the rise nationally
- Federal & State efforts ramping up
 - Promotion of Naloxone (OTC) & Fentanyl Test Strips
 - Jan '23 DEA removed X-Waiver requirement for prescribers
 - Mar '23 Governor Newsom released Master Plan
 - Apr '23 DEA issues Emerging Drug Threat for Xylazine
- Opioid lawsuits against pharmaceutical manufacturers and pharmacies
 - Initial opioid settlements funds being distributed





Director

Substance Abuse Prevention and Control County of Los Angeles, Dept of Public Health

System of Care Response



PREVENTION STRATEGY

- 1. Positive Youth Development Programs
- 2. SAPC Community-Based Prevention Network
- 3. Media Campaign / Engagement
- 4. Ambassador and Health Educator Engagement in Schools & Libraries
- 5. Safe Med LA Opioid Coalition (<u>www.SafeMedLA.org</u>)
- 6. Hospital Overdose Prevention (HOP) Project



REACHING THE 95%

- 1. Establishing a Low-Barrier SUD Treatment System
- 2. Harm Reduction Expansion

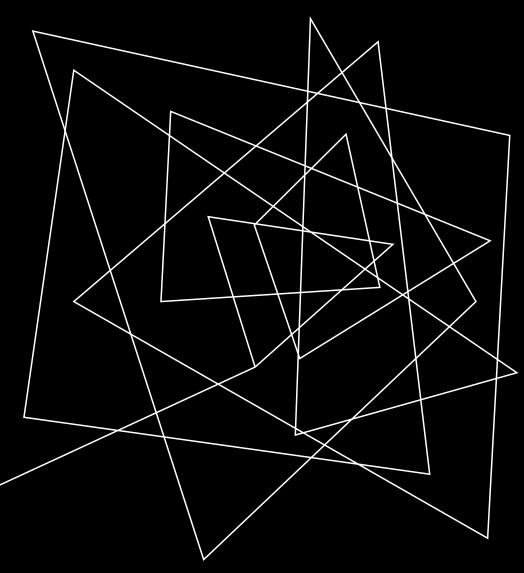


TREATMENT STRATEGY

- 1. Medications for Addiction Treatment (MAT) Access Project (MAP)
- 2. Implementing Recovery Incentives (Contingency Management) Program
- 3. Ongoing Expansion of Recovery Bridge Housing (RBH) Beds
- 4. Ongoing Expansion of Residential and Withdrawal Management Beds
- 5. Ongoing Expansion of Field-Based and Navigation Services
- 6. Maximally Leveraging Payment Reform Under CalAIM to Strengthen Specialty SUD System Financial

COUNTY OF LOS ANGELES

Fundamentals Across the Prevention, Harm Reduction, and Treatment Portfolio



CURRENT STATE

San Mateo County

Scott Morrow

Debbie Van Olst



"Substance abuse is one of the liggest threats to the health of our community!" Dr. Scott Morrow

Join us for a presentation by
Scott Morrow, M.D.
Public Health Officer
as he reports on Healthy San Mateo 2000,
substance abuse issues in our county

9-11 a.m. (registration. 8:30 a.m.)
Clarion Hotel, Nob Hill Room
401 E. Millbrae Avenue, Millbrae
Phone: (650 692-6363

RSVP by February 12, 1999 to Carrie Avritt at (650) 802-6434

Presented by: San Mateo County Substance Abuse Network, Alcohol and Drug Services, and Treatment Providers Coalition



Current State: San Mateo County

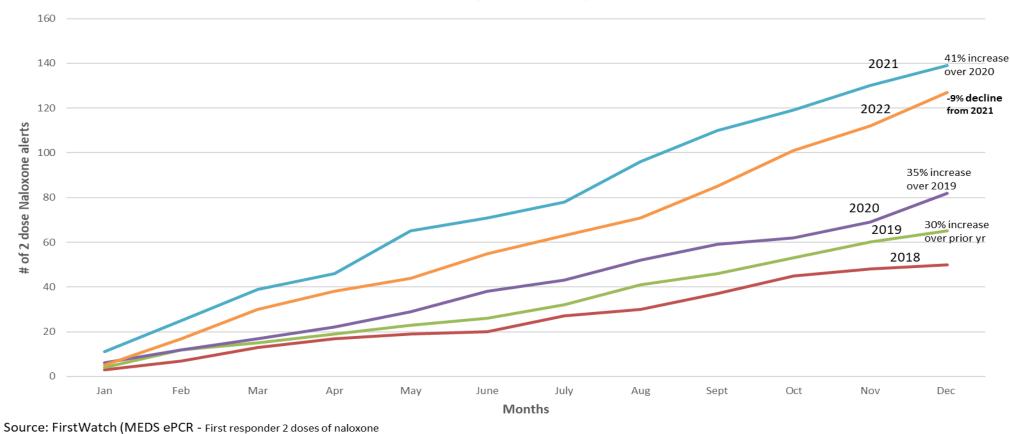
- Data systems, nationally and locally, are flawed
 - Inconsistent documentation, data collection, and analysis methods = misinterpretation
- Fentanyl involved deaths are increasing in San Mateo County
 - Fentanyl only deaths were 2% (2) in 2017, peaked in 2020 at 21% (24) and declined to 10% in 2021 (13)
 - Fentanyl + stimulant deaths have been increasing across the U.S. for many years and increased in SMC in 2021
 - Fentanyl + stimulant deaths were 11% (13) in 2020 and increased to 31% (40) in 2021
- Demographics for drug-related deaths in San Mateo County
 - White and Asian residents are under-represented as a percent of residents
 - Black residents are over-represented as a percent of residents
 - Male resident deaths were over 70% annually (2017 to 2021)
 - 2021 deaths ranged in age from 16 to 72 years old
 - 81% of deaths were in ages 20 to 59, 3% in 16 to 19, 16% over 60 years old



Emergency Medical Services

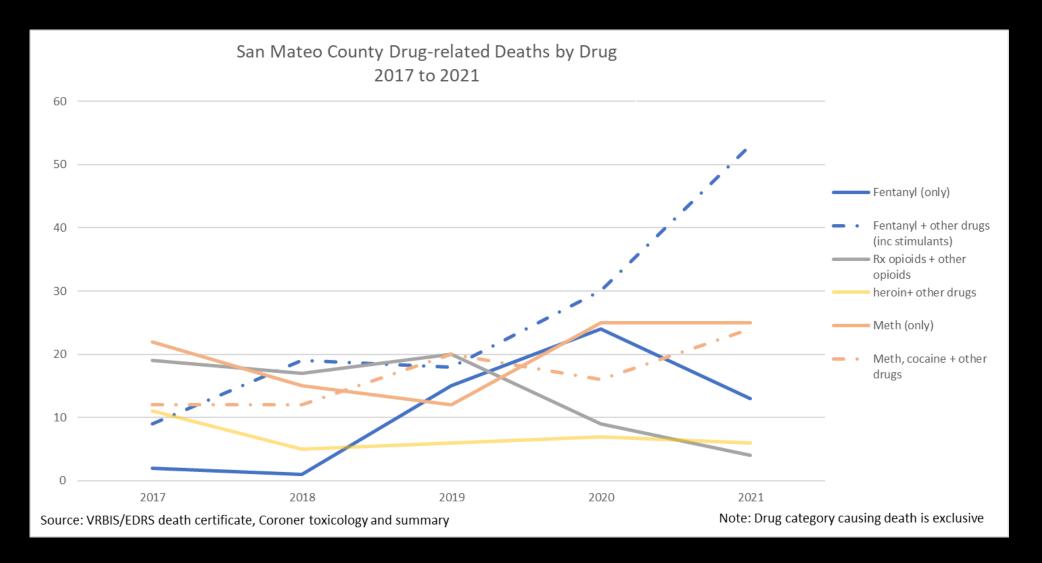


San Mateo County Trended 2-dose Naloxone Alerts Cumulative total by month (2017 - 2022)



Coroner Drug Toxicology Review





Notes: Total Fentanyl-

involved deaths were 66 in 2021

Fentanyl + other drugs category includes Meth + all opioids and Fentanyl + all stimulants

SMC lagged the national trend through 2019 but 2021 shows dramatic increase.

Drug trends travel from East to West

 tends to be marker of "trend" to come.



WHAT IS COMING

Xylazine, an animal tranquilizer, street name "tranq dope" is being mixed with fentanyl

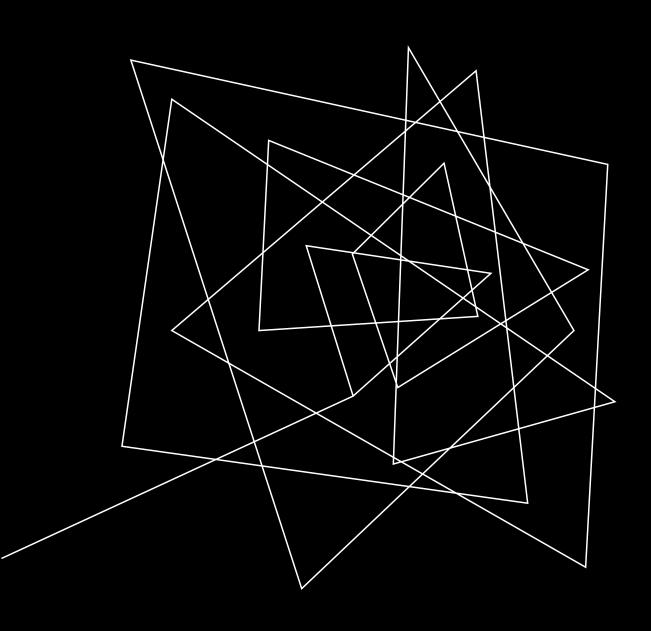
- Serious health problems occur including skin lesions and necrosis
- Narcan/naloxone does not reverse Xylazine overdoses
- SMC crime lab had 2 positive cases in 2022
 - SMC had one drug-related death tested positive in 2021
 - SF had 4 drug-related deaths test positive between December 2022 and January 2023
 - Santa Clara County had one drug-related positive at end of February 2023
- New test strips for xylazine availability imminent, cost unknown

Naloxone approved Over the Counter (March '23) – availability imminent, cost unknown

Regional and National trends continue to increase

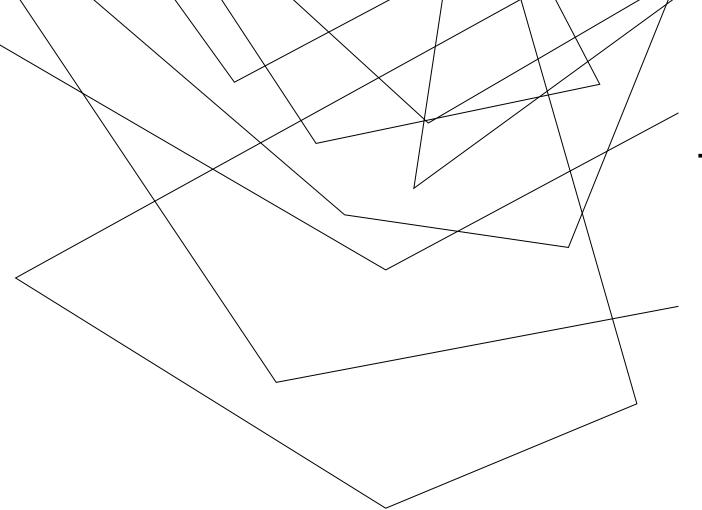
- Youth use and deaths involving fentanyl
- Fentanyl & stimulants (meth and cocaine) mainly due to co-use or adulteration of fentanyl

We need to be prepared for what is happening nationally



CLIENT/FAMILY PERSPECTIVE

Bonnie Manamara



TASHA SOUTER, MD, FASAM

Medical Director, BHRS San Mateo County

CLINICAL ASSOCIATE PROFESSOR (AFFILIATE)
Stanford University School Of Medicine
Dept. of Psychiatry and Behavioral Sciences

WHAT IS WORKING

Medication Assisted Treatment (MAT) is considered the "gold standard" treatment for Opioid Use Disorders.



Treatment Works

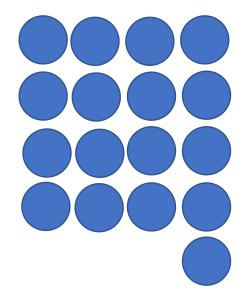
- Psychosocial Interventions
- Coaching and Counseling
- Medication Assisted Treatment (MAT)



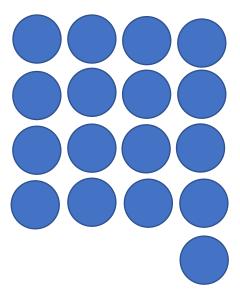
Medication Assisted Treatment (MAT) Study

*Gunne and Gronbladh 1981

Pretreatment MAT Group



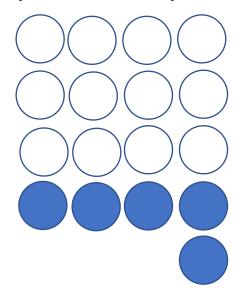
Pretreatment Control Group



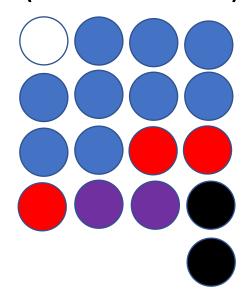
Medication Assisted Treatment (MAT) Study

*Gunne and Gronbladh 1981

2 years later Treatment Group (with MAT)



2 years later Control Group (without MAT)



- = ceased substance use and started work or school.
- = ongoing daily heroin use.
- = deceased.
- = incarcerated.
- = life threatening medical complications.

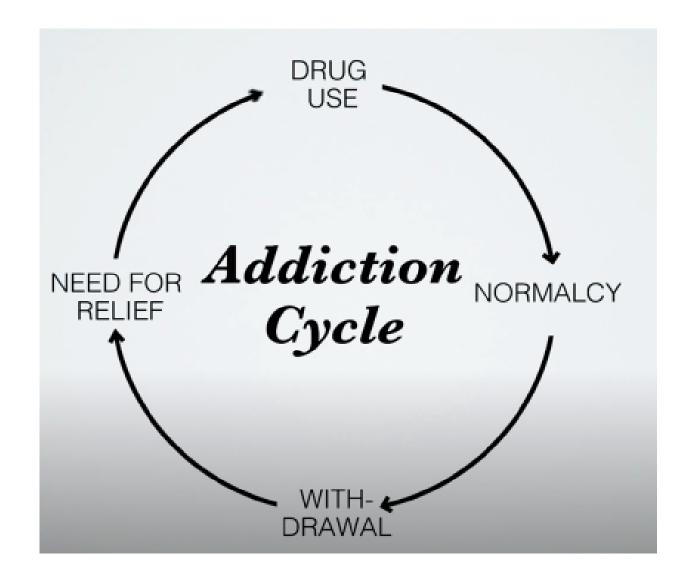
Medication Assisted Treatment (MAT)

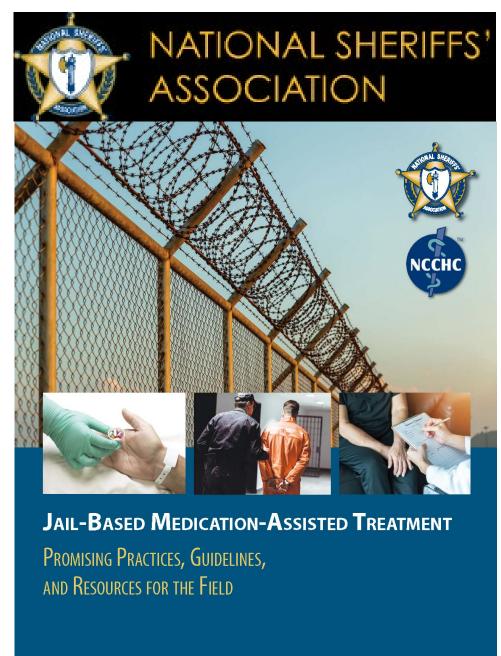
Decreases

- Opioid use.
- Opioid-related overdose deaths.
- Infectious disease transmission.
- Criminal activity.

Increases

- Retention in treatment.
- · Social functioning.
- Maternal and fetal health.





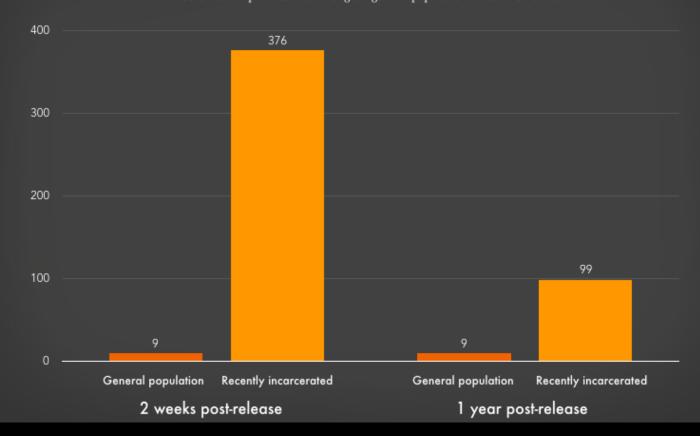
JAIL-BASED MAT: PROMISING PRACTICES, GUIDELINES AND RESOURCES

"Jails are on the front lines of this epidemic, and they also are in a unique position to initiate treatment in a controlled, safe environment.

Treatment using MAT, particularly when coupled with evidence-based behavioral therapy, improves medical and mental health outcomes and reduces relapses and recidivism."

Recently incarcerated people are over 40 times more likely to die from an opioid overdose

Number of opioid overdose deaths per 100,000 recently incarcerated people in North Carolina compared to rate among the general population in North Carolina



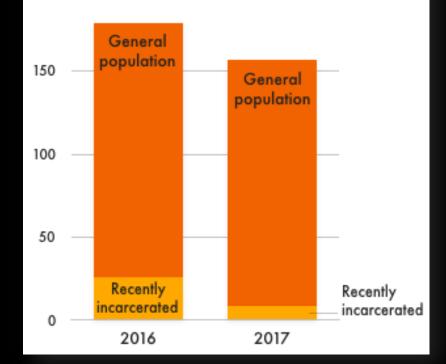


"Treatment programs offer promising results for recently incarcerated people, but prisons aren't using them."

Rhode Island MAT Program Fatal overdoses cut by >60%

Medication-Assisted Treatment helps reduce fatal overdoses

Fatal overdoses in the first 6 months of the year fell after the Rhode Island DOC implemented a MAT program in 2016

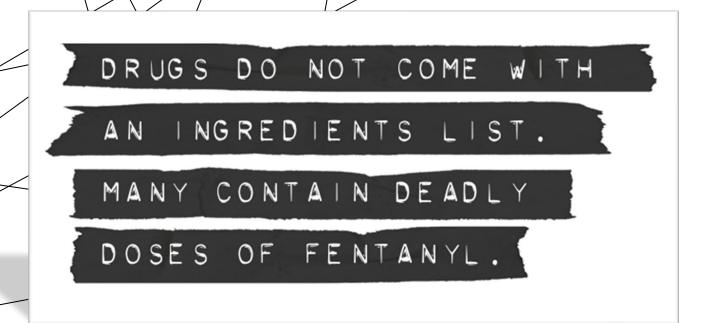


People Experiencing Homelessness

*Padwa et al 2022



- Increased risk for overdose.
- More likely to have co-occurring mental health disorders.
- Lower rates of treatment engagement and completion.
- ✓ Availability and utilization of housing services, such as transitional housing/recovery residences, improve substance use outcomes.
- ✓ Integrating housing resources and treatment (MAT, Contingency Management, mental health treatment) improves outcomes.



FENTANYL TEST STRIPS

[25 Pack] Fentanyl Strips for Rapid Detection, Urinary Drug Testing, One-Step Quick Results, Easy-Read Urine Drug Test Strip...

25 Count (Pack of 1)



\$2500 (\$1.00/Count)

✓prime FREE One-Day





STEPS TO RESPOND TO AN OPIOID OVERDOSE



SHOUT & SHAKE their shoulders

STEP



CALL 9-1-1

If unresponsive.

STEP



GIVE NALOXONE:

1 spray into nostril or inject 1 vial or ampoule into arm or leg.

STEP



PERFORM RESCUE BREATHING AND/OR CHEST COMPRESSIONS.

STEP

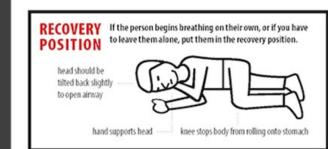


IS IT WORKING?

If **no** improvement after 2-3 minutes, repeat steps 3 & 4. Stay with them.

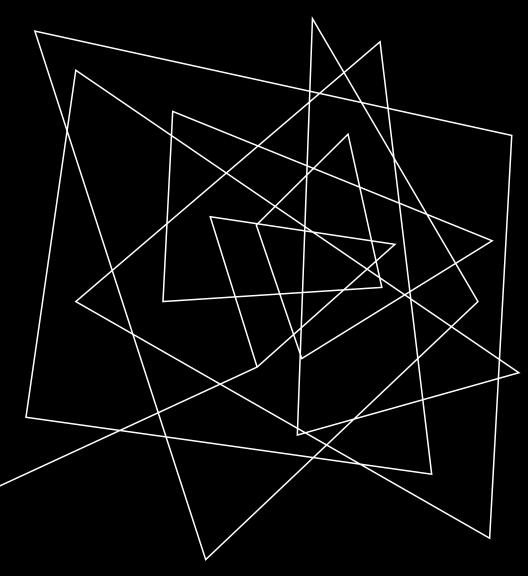


Get naloxone. Give naloxone. Save a life.



SIGNS OF OPIOID OVERDOSE

- · Person can't be woken up
- · Breathing is slow or has stopped
- · Snoring or gurgling sounds
- · Fingernails and lips turn blue or purple
- · Pupils are tiny or eyes are rolled back
- · Body is limp



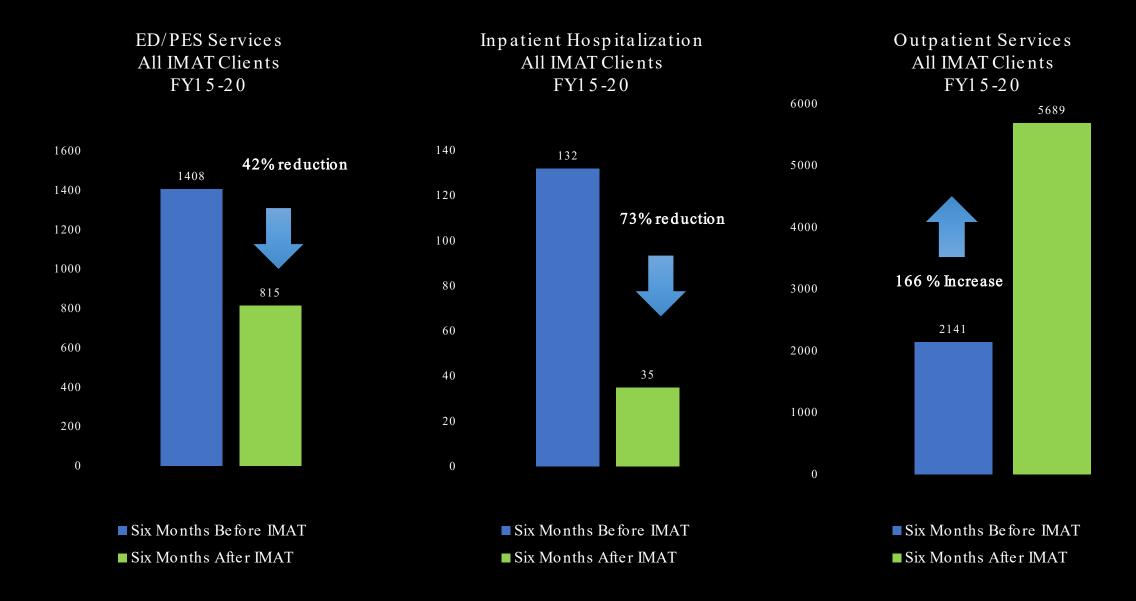
WHAT IS WORKING: SAN MATEO COUNTY





IMAT: Integrated Medication Assisted Treatment

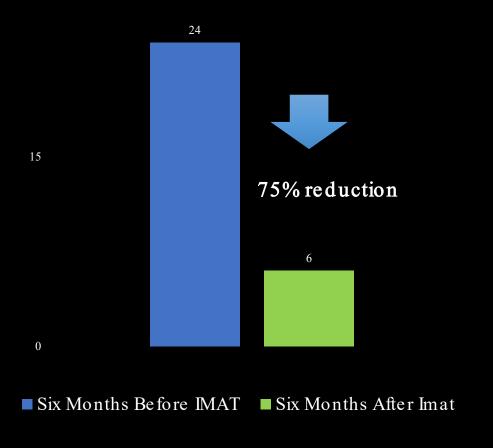
San Mateo Medical Center Emergency Department



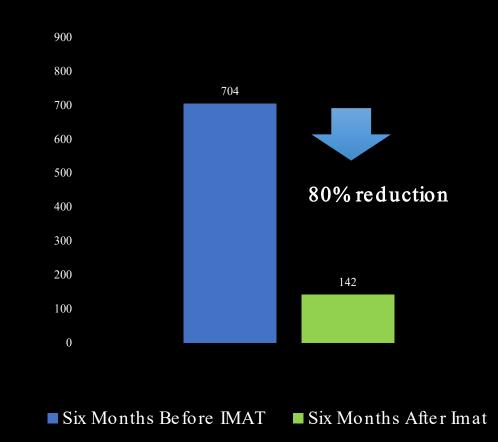


Number of IMAT Clients with

Any Incarceration



Total Number of Days Incarcerated among IMATOUD Clients







State, local and tribal governments across the Unites States have participated in lawsuits against pharmaceutical manufacturers and drug distributors in response to the opioid epidemic.

On July 21, 2021, a \$26 billion offer to settle was made by opioid manufacturer Janssen and the "big three" distributors to resolve their liabilities in over 3,000 opioid crisis-related lawsuits

California:

- Funds deposited into the Opioid Settlement Fund (OSF)
- Overseen by the Department of Health Care Services (DHCS)

San Mateo County Settlement Funds:

SMC Behavioral Health & Recovery Services Two new Case Management / Assessment Specialists One Psychiatric Social Worker

- Embedded in community settings
 - Jails, Navigation Center, Detox, etc.
- Conduct outreach and evaluation,
- Increase engagement and linkage of:
- Individuals experiencing homelessness
- Individuals in custody / justice system

San Mateo County System of Care

Population Specific Services:

Youth, Adult, Perinatal, Justice Involved







Substance Use Disorder (SUD) Treatment Levels of Care

Outpatient Services (<9 hours / week)

Intensive Outpatient Services (9 - 19 hours / week)

Medication Assisted Treatment (MAT)

Opioid (Narcotic) Treatment Program

Residential Treatment Services (3 levels)

Withdrawal Management (inc. Residential Detox)

Recovery Services

Care Coordination

Sobering Station

In the Works: System Solutions in Development

Opioid Settlement Response

- Expanded field-based IMAT staffing addressing complexity
- Improve justice system collaboration and coordinated release
- Increase engagement of unhoused residents

Navigation Center / Homeless Engagement

- SUD Treatment on site
 5-7 days per week via
 El Centro Contract.
- IMAT Case Manager on site
- Coordinate with Human Services
 Agency and Center on Homelessness

Medi-Cal Expanded Services Under CalAIM:

- Screen, Assess Brief Intervention, Referral to Treatment (SABIRT)
- Recovery Services
- Peer Specialist
 Support Services,
- Recovery Incentives (Contingency Management)

Enhance Detox Services

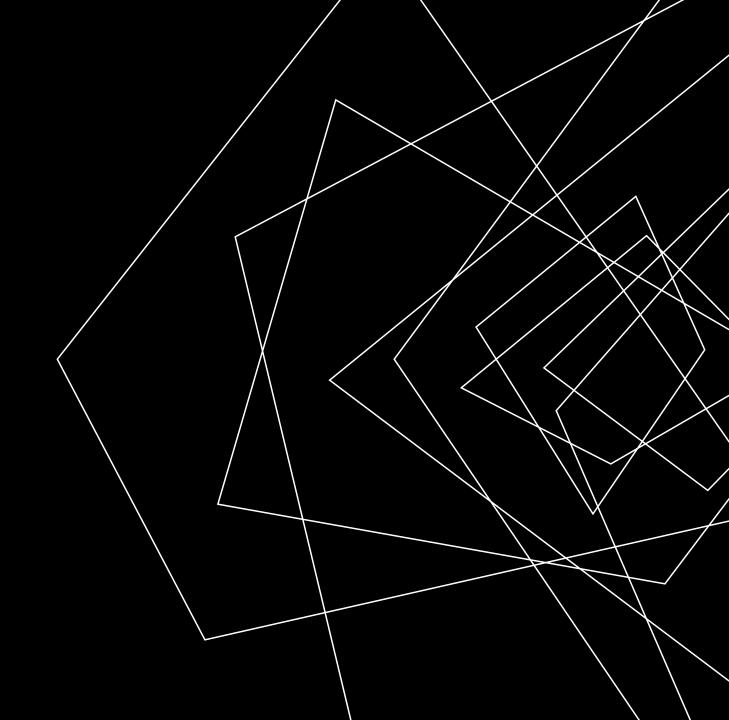
- Horizon Services (Palm Ave Detox) seeking to incorporate medical services on site
- Senator Mullin sponsored AB2096 (effective 1/1/2023) to allow Chemical Dependency Recovery Hospitals in a nonfreestanding facility

Residential Services

- Youth Residential Services: Dedicated Capacity via JOA with CalMHSA & Bay Area Counties
- Expand Recovery Residence Housing Services

NANCY MAGEE

San Mateo County Superintendent of Schools Parent





San Mateo County Coalition for Safe Schools and Communities

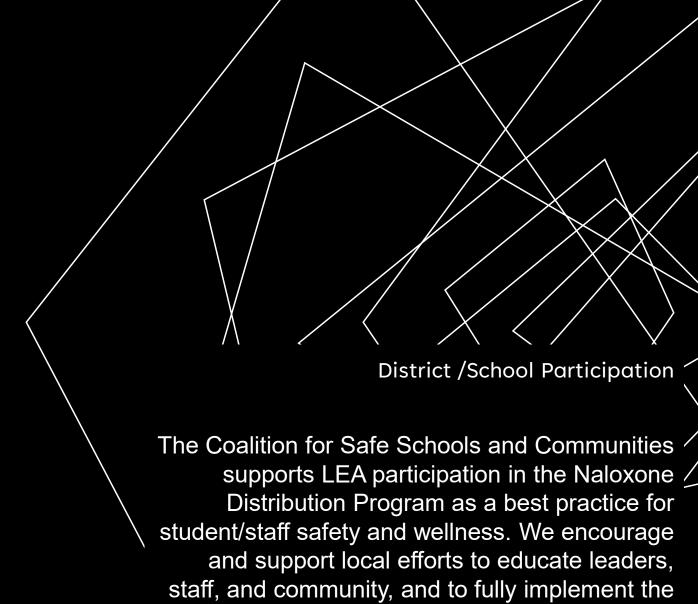
Naloxone For Schools

TOOLKIT

December 16, 2022





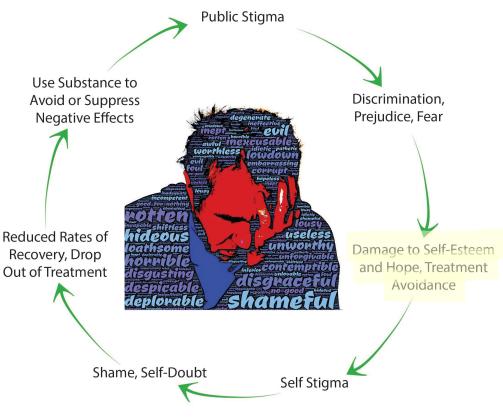


program as described in the toolkit.

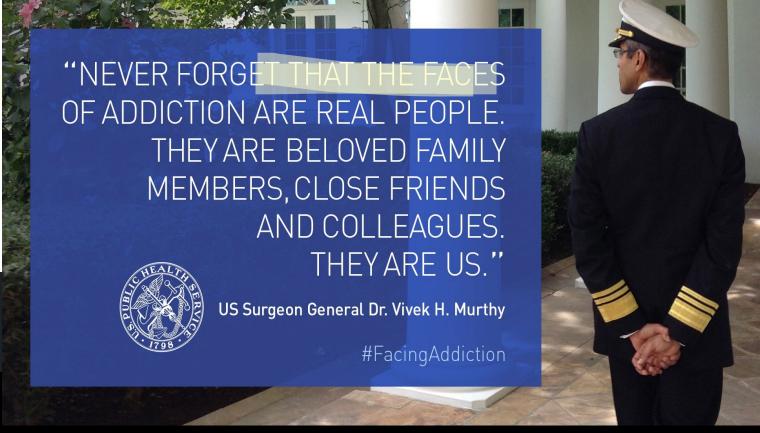
THE DISCONNECT

System Gaps

Cycle of Stigma



Corrigan et al., 2017a; 2017b; da Silveira et al., 2018



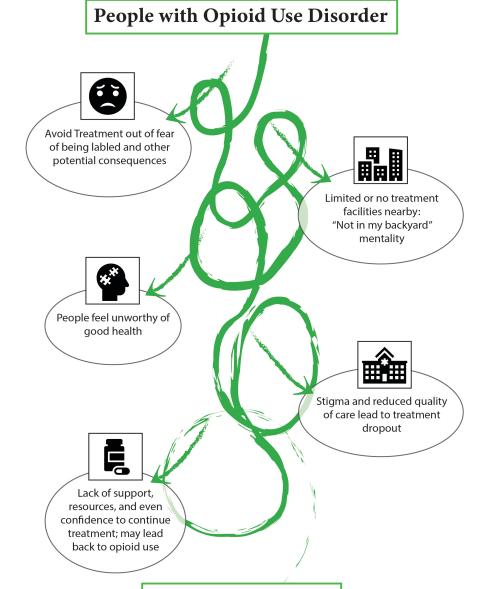


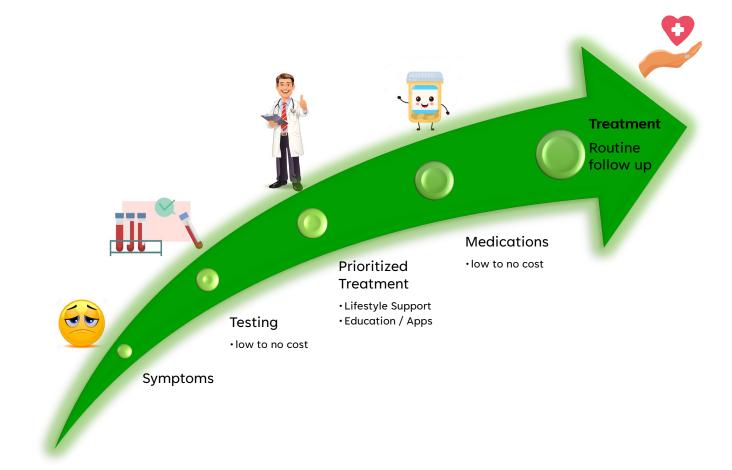
The Pathway to Treatment

The Pathway To Treatment

Other Chronic Health Conditions







Treatment

10% of People with a Substance Use Disorder Receive Treatment

The pathway to treatment looks different for everyone and is not a straight line or linear process (Ashford et al., 2019; Corrigan et al., 2017a; 2017b; da Silveira et al., 2018; Luoma et al., 2014; McGinty & Barry, 2020; SAMHSA, 2020b; van Boekel et al., 2013).

Known or suspected substance use disorder

Treatment is voluntary

General Criteria for **County Funded**Substance Use Services

Active or pending Medi-Cal in San Mateo County

Uninsured and income eligible

Undocumented individuals are welcomed

Must meet program specific eligibility requirements



Continuum of Evidence Based Services

"Idon't have a problem"



Precontemplation

- ✓ Emergency Services response
- ✓ Criminal justice system

Community Education & Overdose Prevention

- Active Stigma reduction campaig n 95 % amp housing
- Robust, county-wide community

Evidenced based Harm Reduction Services

"Ok, maybe it's a problem"



Contemplation / Preparation

- ✓ Intermittent Outreach
- ✓ Social Model Detox

Low-barrier SUD reatment

- Incarceration alternatives

More Addiction Specialists Linguistic capacity

Medical Detox

"I'm Ready to Change"



Action

- Residential, Outpatient and Intensive Outpatient Treatment services
- **Support Groups**
- **Medication Assisted** Treatment (MAT)
- Case Management
- Access to shelter / temp housing

Expanded MAT

Public & Private Primary Care settings

Stability Pathways

- School based treatment
- Affordable housing
- Employment opportunities

"I'm in Recovery"



Maintenance

- **Sober Living**
- Behavioral counseling
- Case Mgnt "tune ups"
- Community groups
- **Recovery Services**
- Housing opportunities

Have

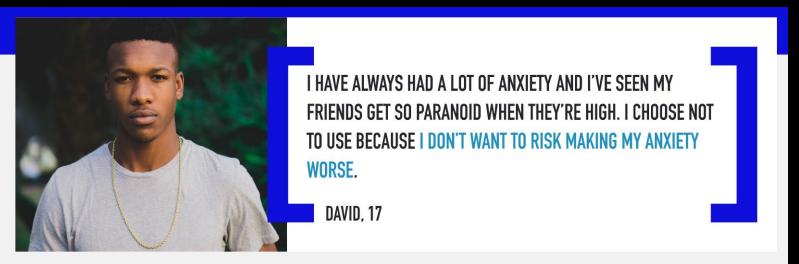
Sense of community belonging & purpose

Equitable access



Prevention, Education & Community Opioid Response

- Early Intervention with youth, school partnerships
- Peer health & peer to peer education models to reduce stigma, expand knowledge (addiction verses treatment)
- Non-judgmental counseling onsite at schools





Youth Substance Use Treatment Messaging and Outreach Project

- Media education campaign to for youth, parents, and communities.
- Examples of topics: one pill can kill, counterfeit "fenta-pills" and rainbow fentanyl accidental poisonings, treatment resources, and stigma.

https://cannabisdecoded.org/

[HEALTH] DECODED

Recommendations

1. Prevention: Community Opioid Response

- Root cause analysis including social determinants of health
- Community based substance use education for schools, community leaders and health providers
- Social support, outreach & person-centered engagement at all stages of change
- Implement a media education campaign addressing youth, parent and community needs, concerns, stigma

2. Harm Reduction Tools

- Reaching the 95% through expanded MAT: Medication Assisted Treatment (public & private) including street outreach and field based coordination
- Expand access to Fentanyl & Xylazine test strips, Naloxone distribution, including community based vending machines
- Expand access to wet/damp housing units

3. Increase availability and accessibility of full continuum of treatment services

- Expand public & private provider MAT education and implementation support
- Invest in workforce development, training, recruitment and retention, to build quality and increase CBO capacity
- Expand access to services which reflect community demographics, language and cultural needs



Recommendations, continued

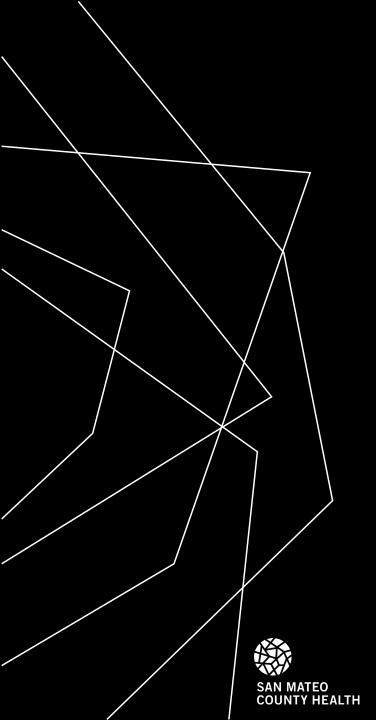
4. Invest in expanded surveillance and data monitoring efforts

- Invest in capacity building and training of Epidemiologist(s) related to mental health and substance use
- Implementation of a data warehouse to facilitate analysis of increasing quantities of data

5. Policy & Advocacy

- Advocacy at federal level (privacy data to address 42 CFR Part 2 confidentiality rules that inhibit coordination of care, especially for the 95% (Already on BOS leg agenda);
 - Advocate for flexibility in definition of 'medical emergency' which is too narrow
 - Align to HIPAA to share with any treating provider
- SB 641, over the counter Naloxone advocacy for generic availability to increase access given tight supplies
- Medicaid services and constraint on rates impact provider capacity, workforce and quality
- Expand access to wet/damp housing
- AB1288 (Reyes): this bill would prohibit health insurers from requiring prior authorization to provide MAT services.





THANK YOU